

# Federal Compliance Audit

## City of Gardiner, Maine

June 30, 2025



*Proven Expertise & Integrity*

CITY OF GARDINER, MAINE

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JUNE 30, 2025

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## INDEPENDENT AUDITOR'S REPORT

City Council  
City of Gardiner  
Gardiner, Maine

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Gardiner, Maine as of and for the year ended June 30, 2025 and the related notes to the financial statements, which collectively comprise the City of Gardiner, Maine's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Gardiner, Maine as of June 30, 2025 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Gardiner, Maine and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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## Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Gardiner, Maine's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatements of the financial statements, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal controls relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Gardiner, Maine's internal control. Accordingly, no such opinion is expressed.

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise doubt about the City of Gardiner, Maine's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, pension and OPEB information on pages 5 through 13 and 79 through 86 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gardiner, Maine's basic financial statements. The combining and individual nonmajor fund financial statements and capital asset schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* and is also not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records

used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, capital asset schedules and schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 4, 2026, on our consideration of the City of Gardiner, Maine's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion the effectiveness of the City of Gardiner's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Gardiner, Maine's internal control over financial reporting and compliance.

*RHR Smith & Company*

Buxton, Maine  
February 4, 2026

**REQUIRED SUPPLEMENTARY INFORMATION  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
JUNE 30, 2025**

**(UNAUDITED)**

The following management's discussion and analysis of the City of Gardiner, Maine's financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2025. Please read it in conjunction with the City of Gardiner, Maine's financial statements.

**Financial Statement Overview**

The City of Gardiner, Maine's basic financial statements include the following components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also includes required supplementary information which consists of the general fund budgetary comparison schedule, pension and OPEB information and other supplementary information which includes combining and other schedules.

**Basic Financial Statements**

The basic financial statements include financial information in two differing views: the government-wide financial statements and the fund financial statements. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

**Government-Wide Financial Statements**

The government-wide financial statements provide a broad view of the City's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regard to the City's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The Statement of Net Position - this statement presents *all* of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference being reported as net position.

The Statement of Activities - this statement presents information that shows how the government's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

Both of the above-mentioned financial statements have separate columns for the two different types of City activities. The types of activities presented for the City of Gardiner, Maine are:

- *Governmental activities* - The activities in this section are mostly supported by taxes and intergovernmental revenues (federal and state grants). Most of the City's basic services are reported in governmental activities, which include general government, technology, public safety, public works, community services, education and unclassified.
- *Business-type activities* - These activities are normally intended to recover all or a significant portion of their costs through user fees and/or charges to external users for goods and/or services. These activities for the City of Gardiner include the ambulance and wastewater funds.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Gardiner, Maine like other local governments uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. All of the funds of the City of Gardiner can be divided into three categories: governmental funds, proprietary and fiduciary funds.

*Governmental funds:* Most of the basic services provided by the City are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported in governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balance of spendable resources available at the end of the fiscal year. Such information will be useful in evaluating the government's near-term financing requirements. This approach is known as the current financial resources measurement focus and the modified accrual basis of accounting. Under this approach, revenues are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short-term view of the City's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the City.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this

comparison between governmental funds and governmental activities. These reconciliations are presented on the page immediately following each governmental fund's financial statement.

The City of Gardiner, Maine presents two columns in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances. The City's major governmental fund is the general fund. All other funds are shown as nonmajor and are combined in the "Other Governmental Funds" column on these statements.

The general fund is the only fund for which the City legally adopted a budget. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund provides a comparison of the original and final budget and the actual expenditures for the current year.

*Proprietary Funds:* The City of Gardiner, Maine maintains two proprietary funds, the ambulance fund and wastewater fund. These funds are used to show activities that operate more like those of commercial enterprises. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Like the government-wide financial statements, proprietary fund financial statements use the accrual basis of accounting. No reconciliation is needed between the government-wide financial statements for business-type activities and the proprietary fund financial statements.

*Fiduciary Funds:* These funds are used to account for resources held for the benefit of parties outside the City. These funds are not reflected in the government-wide statements because the resources of these funds are not available to support the City's own programs. The accounting used for fiduciary funds are much like that of proprietary funds. They use the accrual basis of accounting.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and the Fund Financial Statements. The Notes to Financial Statements can be found following the Statement of Changes in Net Position - Fiduciary Funds.

### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information, which includes Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund, Schedule of Proportionate Share of the Net Pension Liability, Schedule of Contributions - Pension, Schedule of Proportionate Share of the Net OPEB Liability - Life Insurance, Schedule of Changes in Net OPEB Liability - Health Plan, Schedule of Changes in Net OPEB Liability and

Related Ratios - Health Plan, Schedule of Contributions - OPEB and Notes to Required Supplementary Information.

### **Other Supplementary Information**

Other supplementary information follows the required supplementary information. These combining and other schedules provide information in regard to nonmajor funds and capital asset activity.

### **Government-Wide Financial Analysis**

Our analysis below focuses on the net position and changes in net position of the City's governmental activities. The City's total governmental net position increased by \$1,430,860 from \$11,765,013 to \$13,195,873. The City's total business-type net position increased by \$68,095 from \$9,934,445 to \$10,002,540.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - increased for governmental activities to a balance of \$3,002,149 at the end of this year. Unrestricted net position for business-type activities decreased to a balance of \$667,949.

**Table 1**  
**City of Gardiner, Maine**  
**Net Position**  
**June 30,**

	Governmental Activities		Business-type Activities	
	2025	2024 (Restated)	2025	2024 (Restated)
<b>Assets</b>				
Current Assets	\$ 7,535,470	\$ 6,042,226	\$ 960,157	\$1,180,023
Noncurrent Assets - Capital	12,423,178	12,843,406	15,618,006	15,643,542
Total Assets	19,958,648	18,885,632	16,578,163	16,823,565
<b>Deferred Outflows of Resources</b>				
Deferred Outflows Related to Pensions	1,126,042	778,401	-	-
Deferred Outflows Related to OPEB	160,032	216,610	-	-
Total Deferred Outflows of Resources	1,286,074	995,011	-	-
<b>Liabilities</b>				
Current Liabilities	1,399,073	1,338,866	560,903	548,370
Noncurrent Liabilities	6,100,016	6,044,660	6,014,720	6,340,750
Total Liabilities	7,499,089	7,383,526	6,575,623	6,889,120
<b>Deferred Inflows of Resources</b>				
Prepaid Taxes	27,188	40,595	-	-
Deferred Revenue	26,109	36,849	-	-
Deferred Inflows Related to Pensions	260,633	414,143	-	-
Deferred Inflows Related to OPEB	235,830	240,517	-	-
Total Deferred Inflows of Resources	549,760	732,104	-	-
<b>Net Position</b>				
Net Investment in Capital Assets	8,463,230	8,454,883	9,334,591	8,978,366
Restricted	1,730,494	1,278,809	-	-
Unrestricted	3,002,149	2,031,321	667,949	956,079
Total Net Position	\$ 13,195,873	\$ 11,765,013	\$ 10,002,540	\$9,934,445

### Revenues and Expenses

Revenues for the City's governmental activities increased by 19.37%, while total expenses increased by 3.72%. The largest increase in revenues was in property taxes. The largest increases in expenses were in public safety and education. Revenues for the City's business-type activities increased by 13.43% and expenses increased by 6.52%.

**Table 2**  
**City of Gardiner, Maine**  
**Change in Net Position**  
**For the Years Ended June 30,**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>	
	<b>2025</b>	<b>2024</b>	<b>2025</b>	<b>2024</b>
<b>Revenues</b>				
<i>Program revenues:</i>				
Charges for services	\$ 155,426	\$ 122,519	\$ 4,342,178	\$ 4,172,566
Operating grants and contributions	1,179,810	211,023	-	-
Capital grants and contributions	-	-	555,612	135,123
<i>General revenues:</i>				
Property taxes	10,137,125	8,995,022	-	-
Excise taxes	1,387,564	1,328,966	-	-
Grants and contributions not restricted to specific programs	2,094,112	2,266,177	-	7,134
Miscellaneous	1,330,315	718,613	983	3,855
<b>Total revenues</b>	<b>16,284,352</b>	<b>13,642,320</b>	<b>4,898,773</b>	<b>4,318,678</b>
<b>Expenses</b>				
General government	920,478	1,166,241	-	-
Technology	145,043	145,490	-	-
Public safety	3,401,038	2,897,651	-	-
Public works	3,120,676	3,587,435	-	-
Community services	1,680,322	1,546,346	-	-
Education	4,967,744	4,574,878	-	-
County tax	616,809	466,106	-	-
Unclassified	-	10,766	-	-
Interest on long-term debt	153,527	72,229	-	-
Ambulance	-	-	2,477,097	2,277,953
Wastewater	-	-	2,201,436	2,114,092
<b>Total expenses</b>	<b>15,005,637</b>	<b>14,467,142</b>	<b>4,678,533</b>	<b>4,392,045</b>
Excess (deficiency) before transfers	1,278,715	(824,822)	220,240	(73,367)
Transfers	152,145	142,581	(152,145)	(142,581)
Change in net position	1,430,860	(682,241)	68,095	(215,948)
NET POSITION - JULY 1, AS PREVIOUSLY REPORTED	11,692,435	12,374,676	9,723,527	9,939,475
NET POSITION CORRECTION	72,578	-	210,918	-
NET POSITION - JULY 1, AS RESTATED	11,765,013	12,374,676	9,934,445	9,939,475
NET POSITION - JUNE 30	<b>\$ 13,195,873</b>	<b>\$ 11,692,435</b>	<b>\$10,002,540</b>	<b>\$ 9,723,527</b>

## Financial Analysis of the City's Fund Statements

*Governmental funds:* The financial reporting focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information may be useful in assessing the City's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's financial position at the end of the year and the net resources available for spending.

**Table 3**  
**City of Gardiner, Maine**  
**Fund Balances - Governmental Funds**  
**June 30,**

	<b>2025</b>	<b>2024 (Restated)</b>	<b>Increase/ (Decrease)</b>
Major Funds:			
General Fund:			
Nonspendable	\$ -	\$ 5,599	\$ (5,599)
Assigned	658,500	506,000	152,500
Unassigned	3,248,411	3,234,570	13,841
Total General Fund	\$ 3,906,911	\$ 3,746,169	\$ 160,742
Nonmajor Funds:			
Special Revenue Funds:			
Restricted	\$ 1,276,112	\$ 878,777	\$ 397,335
Unassigned (deficit)	(9,077)	(14,968)	5,891
Capital Projects Funds:			
Committed	746,467	-	746,467
Unassigned (deficit)	-	(87,155)	87,155
Permanent Funds:			
Nonspendable	307,399	307,399	-
Restricted	146,983	92,650	54,333
Unassigned (deficit)	-	(3,796)	3,796
Total Nonmajor Funds	\$ 2,467,884	\$ 1,172,907	\$ 1,294,977

The changes to total fund balances for the general fund and nonmajor funds occurred due to the regular activity of operations.

*Proprietary funds:* The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The ambulance fund net position increased by \$439,495 and the wastewater fund decreased by \$371,400 from the prior year.

## Budgetary Highlights

The final general fund budget increased by \$482,527 to reflect the use of carry forwards approved by City Council.

The general fund actual revenues exceeded budgeted amounts by \$412,151. This was the result of all revenues being receipted at or over budgeted amounts with the exception of property taxes, intergovernmental revenues - veteran's reimbursement, intergovernmental - other and interest on taxes/lien costs.

The general fund actual expenditures were under budget by \$731,118. All expenditure categories were within or under budget except for public safety and transfers to other funds.

## Capital Asset and Debt Administration

### Capital Assets

As of June 30, 2025, the net book value of capital assets recorded by the City decreased by \$445,764. This decrease was the result of capital asset additions of \$1,377,834, less current year depreciation expense of \$1,823,598.

**Table 4**  
**City of Gardiner, Maine**  
**Capital Assets (Net of Depreciation)**  
**June 30,**

	<u>2025</u>	<u>2024</u>
Land and other assets not being depreciated	\$ 1,686,783	\$ 1,389,915
Buildings, building improvements and land improvements	4,716,213	4,900,276
Equipment, machinery and vehicles	2,297,476	1,925,279
Infrastructure	19,340,712	20,271,478
Total	<u>\$ 28,041,184</u>	<u>\$ 28,486,948</u>


### Debt

At June 30, 2025, the City had \$10,243,363 in bonds and notes from direct borrowings payable versus \$11,053,699 last year. Refer to Note 6 of Notes to Financial Statements for more detailed information on debt.

## Economic Factors and Next Year's Budgets and Rates

The City continues to meet its responsibilities for sound financial management and City staff continue to look for ways to find savings and efficiencies within their departmental budgets.

The FY26 net municipal budget increased by 4.69% resulting in a \$0.70 mil rate increase. Municipal spending increased by 4.14%, the City's assessment for public education increased by 3.67%, and the Kennebec County budget increased 18.13%.

<b>City of Gardiner</b>				
<b>FY26 Budget Summary</b>				
				
Category	FY25 Approved	FY26 Proposed	\$ Change	% Change
<b>OPERATING</b>	\$ 7,472,902	\$ 7,826,440	\$ 353,538	4.73%
<b>CAPITAL/DEBT</b>	\$ 606,506	\$ 587,371	\$ (19,135)	-3.15%
<b>CITY BUDGET TOTAL</b>	\$ 8,079,408	\$ 8,413,811	\$ 334,403	4.14%
<b>OVERLAY</b>	\$ 40,853	\$ 54,734	\$ 13,881	33.98%
<b>MSAD 11/EDUCATION ASSESSMENT</b>	\$ 4,967,744	\$ 5,150,291	\$ 182,547	3.67%
<b>COUNTY ASSESSMENT</b>	\$ 616,809	\$ 728,636	\$ 111,827	18.13%
<b>GRAND TOTAL BUDGET</b>	\$ 13,704,814	\$ 14,347,472	\$ 642,658	4.69%
<b>PROJECTED REVENUE</b>	\$ (13,704,814)	\$ (14,347,472)	\$ (642,658)	4.69%
<b>Deficit</b>	\$ -	\$ -	\$ -	-

The City Council approved the use of \$600,000 in fund balance to reduce the impact of a larger tax rate increase to the citizens.

A City's unassigned fund balance provides for a "cushion" it could need for unanticipated circumstances. The City of Gardiner strives to maintain an unassigned fund balance of 16.7% (equivalent to two months of operating expenses) or higher. The City has not dropped below the 16.7% for 18 years and had a 34.5% unassigned fund balance at June 30, 2025.

### Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Director at 6 Church Street, Gardiner, Maine 04345.

## CITY OF GARDINER, MAINE

STATEMENT OF NET POSITION  
JUNE 30, 2025

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 5,520,357	\$ -	\$ 5,520,357
Investments	323,654	-	323,654
Accounts receivable (net of allowance for uncollectibles):			
Taxes	461,187	-	461,187
Liens	142,161	45,799	187,960
Other	429,881	1,486,464	1,916,345
Due from other governments	-	86,124	86,124
Internal balances	658,230	(658,230)	-
Total current assets	<u>7,535,470</u>	<u>960,157</u>	<u>8,495,627</u>
Noncurrent assets:			
Capital assets:			
Land and other assets not being depreciated	1,169,868	516,915	1,686,783
Depreciable assets, net of accumulated depreciation	11,253,310	15,101,091	26,354,401
Total noncurrent assets	<u>12,423,178</u>	<u>15,618,006</u>	<u>28,041,184</u>
<b>TOTAL ASSETS</b>	<u>19,958,648</u>	<u>16,578,163</u>	<u>36,536,811</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows related to pensions	1,126,042	-	1,126,042
Deferred outflows related to OPEB	160,032	-	160,032
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>1,286,074</u>	<u>-</u>	<u>1,286,074</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<u>\$ 21,244,722</u>	<u>\$ 16,578,163</u>	<u>\$ 37,822,885</u>

## STATEMENT A (CONTINUED)

## CITY OF GARDINER, MAINE

STATEMENT OF NET POSITION  
JUNE 30, 2025

	Governmental Activities	Business-type Activities	Total
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	\$ 628,961	\$ 123,827	\$ 752,788
Accrued payroll and related liabilities	78,206	39,615	117,821
Accrued expenses	5,211	-	5,211
Accrued interest	-	10,656	10,656
Current portion of long-term obligations	686,695	386,805	1,073,500
Total current liabilities	<u>1,399,073</u>	<u>560,903</u>	<u>1,959,976</u>
Noncurrent liabilities:			
Noncurrent portion of long-term obligations:			
Bonds payable	1,943,018	5,914,327	7,857,345
Notes from direct borrowings payable	1,368,212	-	1,368,212
Net pension liability	1,969,985	-	1,969,985
Net OPEB liability	603,600	-	603,600
Accrued compensated absences	215,201	100,393	315,594
Total noncurrent liabilities	<u>6,100,016</u>	<u>6,014,720</u>	<u>12,114,736</u>
<b>TOTAL LIABILITIES</b>	<u>7,499,089</u>	<u>6,575,623</u>	<u>14,074,712</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Prepaid taxes	27,188	-	27,188
Deferred revenue	26,109	-	26,109
Deferred inflows related to pensions	260,633	-	260,633
Deferred inflows related to OPEB	235,830	-	235,830
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>549,760</u>	<u>-</u>	<u>549,760</u>
<b>NET POSITION</b>			
Net investment in capital assets	8,463,230	9,334,591	17,797,821
Restricted	1,730,494	-	1,730,494
Unrestricted	3,002,149	667,949	3,670,098
<b>TOTAL NET POSITION</b>	<u>13,195,873</u>	<u>10,002,540</u>	<u>23,198,413</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION</b>	<u>\$ 21,244,722</u>	<u>\$ 16,578,163</u>	<u>\$ 37,822,885</u>

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2025

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- type Activities	Total
Governmental activities:							
General government	\$ 920,478	\$ 129,017	\$ -	\$ -	\$ (791,461)	\$ -	\$ (791,461)
Technology	145,043	-	-	-	(145,043)	-	(145,043)
Public safety	3,401,038	8,016	-	-	(3,393,022)	-	(3,393,022)
Public works	3,120,676	8,310	-	-	(3,112,366)	-	(3,112,366)
Community services	1,680,322	10,083	1,179,810	-	(490,429)	-	(490,429)
Education	4,967,744	-	-	-	(4,967,744)	-	(4,967,744)
County tax	616,809	-	-	-	(616,809)	-	(616,809)
Interest on long-term debt	153,527	-	-	-	(153,527)	-	(153,527)
Total governmental activities	<u>15,005,637</u>	<u>155,426</u>	<u>1,179,810</u>	<u>-</u>	<u>(13,670,401)</u>	<u>-</u>	<u>(13,670,401)</u>
Business-type activities:							
Ambulance	2,477,097	2,360,997	-	555,612	-	439,512	439,512
Wastewater	2,201,436	1,981,181	-	-	-	(220,255)	(220,255)
Total business-type activities	<u>4,678,533</u>	<u>4,342,178</u>	<u>-</u>	<u>555,612</u>	<u>-</u>	<u>219,257</u>	<u>219,257</u>
Total government	<u>\$ 19,684,170</u>	<u>\$ 4,497,604</u>	<u>\$ 1,179,810</u>	<u>\$ 555,612</u>	<u>(13,670,401)</u>	<u>219,257</u>	<u>(13,451,144)</u>

STATEMENT B (CONTINUED)

CITY OF GARDINER, MAINE

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2025

	Governmental Activities	Business-type Activities	Total
Changes in net position:			
Net (expense) revenue	(13,670,401)	219,257	(13,451,144)
General revenues:			
Taxes:			
Property taxes, levied for general purposes	10,137,125	-	10,137,125
Excise taxes	1,387,564	-	1,387,564
Grants and contributions not restricted to specific programs	2,094,112	-	2,094,112
Miscellaneous	1,330,315	983	1,331,298
Total general revenues	14,949,116	983	14,950,099
Transfers	152,145	(152,145)	-
Change in net position	1,430,860	68,095	1,498,955
NET POSITION - JULY 1, AS PREVIOUSLY REPORTED	11,692,435	9,723,527	21,415,962
NET POSITION CORRECTIONS	72,578	210,918	283,496
NET POSITION - JULY 1, AS RESTATED	11,765,013	9,934,445	21,699,458
NET POSITION - JUNE 30	\$ 13,195,873	\$ 10,002,540	\$ 23,198,413

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

BALANCE SHEET - GOVERNMENTAL FUNDS  
JUNE 30, 2025

	General Fund	Other Governmental Funds	Total Governmental Funds
	<u>          </u>	<u>          </u>	<u>          </u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 5,363,692	\$ 156,665	\$ 5,520,357
Investments	-	323,654	323,654
Accounts receivable (net of allowance for uncollectibles):			
Taxes	461,187	-	461,187
Liens	142,161	-	142,161
Other	121,077	308,804	429,881
Due from other funds	<u>1,119,153</u>	<u>2,159,350</u>	<u>3,278,503</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 7,207,270</u></u>	<u><u>\$ 2,948,473</u></u>	<u><u>\$ 10,155,743</u></u>
<b>LIABILITIES</b>			
Accounts payable	\$ 184,346	\$ 444,615	\$ 628,961
Accrued payroll	78,206	-	78,206
Accrued expenses	5,211	-	5,211
Due to other funds	<u>2,610,408</u>	<u>9,865</u>	<u>2,620,273</u>
<b>TOTAL LIABILITIES</b>	<u><u>2,878,171</u></u>	<u><u>454,480</u></u>	<u><u>3,332,651</u></u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Prepaid taxes	27,188	-	27,188
Deferred revenue	-	26,109	26,109
Deferred tax revenue	<u>395,000</u>	<u>-</u>	<u>395,000</u>
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u><u>422,188</u></u>	<u><u>26,109</u></u>	<u><u>448,297</u></u>
<b>FUND BALANCES</b>			
Nonspendable	-	307,399	307,399
Restricted	-	1,423,095	1,423,095
Committed	-	746,467	746,467
Assigned	658,500	-	658,500
Unassigned (deficit)	<u>3,248,411</u>	<u>(9,077)</u>	<u>3,239,334</u>
<b>TOTAL FUND BALANCES</b>	<u><u>3,906,911</u></u>	<u><u>2,467,884</u></u>	<u><u>6,374,795</u></u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<u><u>\$ 7,207,270</u></u>	<u><u>\$ 2,948,473</u></u>	<u><u>\$ 10,155,743</u></u>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
JUNE 30, 2025

	<u>Total Governmental Funds</u>
Total Fund Balances	\$ 6,374,795
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds, net of accumulated depreciation	12,423,178
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds shown above:	
Taxes and liens receivable	395,000
Deferred outflows of resources related to pensions are not financial resources and therefore are not reported in the funds	1,126,042
Deferred outflows of resources related to OPEB are not financial resources and therefore are not reported in the funds	160,032
Long-term obligations are not due and payable in the current period and therefore are not reported in the funds:	
Bonds payable	(2,394,587)
Notes from direct borrowings payable	(1,565,361)
Accrued compensated absences	(253,178)
Net pension liability	(1,969,985)
Net OPEB liability	(603,600)
Deferred inflows of resources related to pensions are not financial resources and therefore are not reported in the funds	(260,633)
Deferred inflows of resources related to OPEB are not financial resources and therefore are not reported in the funds	<u>(235,830)</u>
Net position of governmental activities	<u><u>\$ 13,195,873</u></u>

See accompanying independent auditor's report and notes to financial statements.

## STATEMENT E

## CITY OF GARDINER, MAINE

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2025

	General Fund	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>			
Taxes:			
Property taxes	\$ 8,865,906	\$ 1,343,219	\$ 10,209,125
Excise taxes	1,387,564	-	1,387,564
Intergovernmental revenues	2,235,013	1,038,909	3,273,922
Charges for services	149,426	6,000	155,426
Investment income	220,346	5,796	226,142
Miscellaneous revenues	234,330	869,843	1,104,173
<b>TOTAL REVENUES</b>	<b>13,092,585</b>	<b>3,263,767</b>	<b>16,356,352</b>
<b>EXPENDITURES</b>			
Current:			
General government	1,071,136	219,465	1,290,601
Technology	145,043	-	145,043
Public safety	3,285,550	5,000	3,290,550
Public works	1,791,792	289,764	2,081,556
Community services	971,669	868,399	1,840,068
Education	4,967,744	-	4,967,744
County tax	616,809	-	616,809
Debt service:			
Principal	520,182	146,698	666,880
Interest	81,298	72,229	153,527
<b>TOTAL EXPENDITURES</b>	<b>13,451,223</b>	<b>1,601,555</b>	<b>15,052,778</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>(358,638)</b>	<b>1,662,212</b>	<b>1,303,574</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	524,380	158,000	682,380
Transfers (out)	(5,000)	(525,235)	(530,235)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>519,380</b>	<b>(367,235)</b>	<b>152,145</b>
<b>NET CHANGE IN FUND BALANCES</b>	<b>160,742</b>	<b>1,294,977</b>	<b>1,455,719</b>
<b>FUND BALANCES - JULY 1, AS PREVIOUSLY REPORTED</b>	<b>3,746,169</b>	<b>1,172,890</b>	<b>4,919,059</b>
<b>FUND BALANCE CORRECTIONS</b>	<b>-</b>	<b>17</b>	<b>17</b>
<b>FUND BALANCES - JULY 1, AS RESTATED</b>	<b>3,746,169</b>	<b>1,172,907</b>	<b>4,919,076</b>
<b>FUND BALANCES - JUNE 30</b>	<b>\$ 3,906,911</b>	<b>\$ 2,467,884</b>	<b>\$ 6,374,795</b>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO  
THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED JUNE 30, 2025

Net change in fund balances - total governmental funds (Statement E)	<u>\$ 1,455,719</u>
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense allocated to those expenditures over the life of the assets:	
Capital asset acquisitions	559,158
Depreciation expense	<u>(979,386)</u>
	<u>(420,228)</u>
Deferred outflows of resources are a consumption of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
Pension	347,641
OPEB	<u>(56,578)</u>
	<u>291,063</u>
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds:	
Taxes and liens receivable	<u>(72,000)</u>
Debt proceeds provide current financial resources to governmental funds, but long-term obligations in the Statement of Net Position	
	<u>(286,334)</u>
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position.	
	<u>714,909</u>
Deferred inflows of resources are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds:	
Pension	153,510
OPEB	<u>4,687</u>
	<u>158,197</u>
Some expenses reported in the Statement of Activities do not require the use of current resources and therefore are not reported as expenditures in governmental funds:	
Accrued compensated absences	(25,678)
Net pension liability	(396,227)
Net OPEB liability	<u>11,439</u>
	<u>(410,466)</u>
Change in net position of governmental activities (Statement B)	<u>\$ 1,430,860</u>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

STATEMENT OF NET POSITION - PROPRIETARY FUNDS  
JUNE 30, 2025

	Enterprise Funds		
	Ambulance	Wastewater	Total
ASSETS			
Current assets:			
Accounts receivable (net of allowance for uncollectibles):			
Liens	\$ -	\$ 45,799	\$ 45,799
Other	784,280	702,184	1,486,464
Due from other governments	-	86,124	86,124
Due from other funds	451,058	-	451,058
Total current assets	1,235,338	834,107	2,069,445
Noncurrent assets:			
Capital assets:			
Land and construction in progress	-	516,915	516,915
Buildings and improvements	-	8,487,880	8,487,880
Vehicles and equipment	1,649,764	766,032	2,415,796
Infrastructure	-	15,477,398	15,477,398
Total capital assets	1,649,764	25,248,225	26,897,989
Less: accumulated depreciation	(863,534)	(10,416,449)	(11,279,983)
Net capital assets	786,230	14,831,776	15,618,006
Total noncurrent assets	786,230	14,831,776	15,618,006
TOTAL ASSETS	\$ 2,021,568	\$ 15,665,883	\$ 17,687,451

STATEMENT G (CONTINUED)  
CITY OF GARDINER, MAINE

STATEMENT OF NET POSITION - PROPRIETARY FUNDS  
JUNE 30, 2025

	Enterprise Funds		
	Ambulance	Wastewater	Total
<b>LIABILITIES</b>			
Current liabilities:			
Accounts payable	\$ 19,160	\$ 104,667	\$ 123,827
Accrued payroll and related liabilities	30,721	8,894	39,615
Accrued interest	-	10,656	10,656
Due to other funds	-	1,109,288	1,109,288
Current portion of long-term obligations	14,234	372,571	386,805
Total current liabilities	<u>64,115</u>	<u>1,606,076</u>	<u>1,670,191</u>
Noncurrent liabilities:			
Noncurrent portion of long-term obligations:			
Bonds payable	-	5,914,327	5,914,327
Accrued compensated absences	80,659	19,734	100,393
Total noncurrent liabilities	<u>80,659</u>	<u>5,934,061</u>	<u>6,014,720</u>
<b>TOTAL LIABILITIES</b>	<u>144,774</u>	<u>7,540,137</u>	<u>7,684,911</u>
<b>NET POSITION</b>			
Net investment in capital assets	786,230	8,548,361	9,334,591
Unrestricted (deficit)	1,090,564	(422,615)	667,949
<b>TOTAL NET POSITION</b>	<u>1,876,794</u>	<u>8,125,746</u>	<u>10,002,540</u>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<u>\$ 2,021,568</u>	<u>\$ 15,665,883</u>	<u>\$ 17,687,451</u>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
 PROPRIETARY FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2025

	Enterprise Funds		
	Ambulance	Wastewater	Total
OPERATING REVENUES			
Charges for services	\$ 2,360,997	\$ 1,981,181	\$ 4,342,178
Other	983	-	983
TOTAL OPERATING REVENUES	<u>2,361,980</u>	<u>1,981,181</u>	<u>4,343,161</u>
OPERATING EXPENSES			
Payroll, taxes and benefits	1,849,184	487,189	2,336,373
Contractual services	118,549	454,327	572,876
Supplies and materials	102,205	167,472	269,677
Repairs and maintenance	94,380	336,272	430,652
Other expenses	47,709	70,832	118,541
Depreciation	264,960	579,252	844,212
TOTAL OPERATING EXPENSES	<u>2,476,987</u>	<u>2,095,344</u>	<u>4,572,331</u>
OPERATING INCOME (LOSS)	<u>(115,007)</u>	<u>(114,163)</u>	<u>(229,170)</u>
NONOPERATING REVENUES (EXPENSES)			
Capital contributions	555,612	-	555,612
Interest expense	(110)	(106,092)	(106,202)
Transfers (out)	(1,000)	(151,145)	(152,145)
TOTAL NONOPERATING REVENUES (EXPENSES)	<u>554,502</u>	<u>(257,237)</u>	<u>297,265</u>
CHANGE IN NET POSITION	<u>439,495</u>	<u>(371,400)</u>	<u>68,095</u>
NET POSITION - JULY 1, AS PREVIOUSLY REPORTED	1,229,305	8,494,222	9,723,527
NET POSITION CORRECTIONS	<u>207,994</u>	<u>2,924</u>	<u>210,918</u>
NET POSITION - JULY 1, AS RESTATED	<u>1,437,299</u>	<u>8,497,146</u>	<u>9,934,445</u>
NET POSITION - JUNE 30	<u>\$ 1,876,794</u>	<u>\$ 8,125,746</u>	<u>\$ 10,002,540</u>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS  
FOR THE YEAR ENDED JUNE 30, 2025

	Enterprise Funds		
	Ambulance	Wastewater	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>			
Receipts from customers	\$ 2,647,769	\$ 1,848,698	\$ 4,496,467
Internal activity - receipts (payments) from/to other funds	(312,067)	355,205	43,138
Intergovernmental revenues	-	20,285	20,285
Miscellaneous revenues	983	-	983
Payments to employees	(1,841,418)	(481,154)	(2,322,572)
Payments to suppliers	(360,470)	(974,659)	(1,335,129)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>134,797</b>	<b>768,375</b>	<b>903,172</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Transfers to/from other funds	(1,000)	(151,145)	(152,145)
<b>NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES</b>	<b>(1,000)</b>	<b>(151,145)</b>	<b>(152,145)</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>			
Capital contributions	555,612	-	555,612
Purchases of capital assets	(683,429)	(135,247)	(818,676)
Principal paid on capital debt	(5,870)	(375,891)	(381,761)
Interest paid on capital debt	(110)	(106,092)	(106,202)
<b>NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES</b>	<b>(133,797)</b>	<b>(617,230)</b>	<b>(751,027)</b>
<b>INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>CASH AND CASH EQUIVALENTS - JULY 1</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>CASH AND CASH EQUIVALENTS - JUNE 30</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>			
Operating income	\$ (115,007)	\$ (114,163)	\$ (229,170)
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Depreciation expense	264,960	579,252	844,212
Changes in operating assets and liabilities:			
(Increase) decrease in liens	-	(33,358)	(33,358)
(Increase) decrease in accounts receivable	286,772	(99,125)	187,647
(Increase) decrease in due from other governments	-	20,285	20,285
(Increase) decrease in prepaid items	1,500	654	2,154
(Increase) decrease in due from other funds	(312,067)	-	(312,067)
Increase (decrease) in accounts payable	873	54,134	55,007
Increase (decrease) in accrued payroll and related liabilities	1,988	2,808	4,796
Increase (decrease) in accrued interest	-	(544)	(544)
Increase (decrease) in due to other funds	-	355,205	355,205
Increase (decrease) in accrued compensated absences	5,778	3,227	9,005
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>\$ 134,797</b>	<b>\$ 768,375</b>	<b>\$ 903,172</b>

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Reporting Entity**

The City of Gardiner, Maine was incorporated under the laws of the State of Maine. The City operates under the City Council-Manager form of government and provides the following services: general government, technology, public safety, public works, community services, education and unclassified.

The City's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

The City's combined financial statements include all accounts and all operations of the City. We have determined that the City has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

**Implementation of New Accounting Standards**

During the year ended June 30, 2025, the following statements of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 101 "Compensated Absences". The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Management has determined the impact of this Statement is material to the financial statements.

Statement No. 102 "Certain Risk Disclosures". The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

impact have occurred, have begun to occur or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. A disclosure should be made in the notes to financial statements if a government determines that those criteria for disclosures have been met for a concentration or constraint. Management has determined the impact of this Statement is not material to the financial statements.

**Government-Wide and Fund Financial Statements**

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds).

Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's ambulance fund and wastewater fund are categorized as business-type activities. All other activities of the City are categorized as governmental.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are (a) presented on a consolidated basis by column and (b) reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The City's net position is reported in three parts - net investment in capital assets, restricted net position and unrestricted net position. The City first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions and business-type activities (general government, public safety, etc.) excluding fiduciary activities. The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. For the most part, the interfund activity has been eliminated from these government-wide financial statements.

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and charges for services, etc.).

The City does not allocate indirect costs. All costs are charged directly to the corresponding department.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide focus is more on the sustainability of the City as an entity and the change in the City's net position resulting from the current year's activities.

**Measurement Focus - Basic Financial Statements and Fund Financial Statements**

The financial transactions of the City are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the City:

1. Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the City:

Major Fund:

- a. The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

Nonmajor Funds:

- b. Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- c. Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities or equipment.
- d. Permanent Funds are used to account for assets held by the City that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended and unless otherwise specified, only earnings and not principal, may be used for purposes that benefit the City or its citizenry. The City's policy for authorizing and spending investment income follows State statutes.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Proprietary Funds:

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. Operating revenues include charges for services, intergovernmental reimbursements and other miscellaneous fees which are a direct result of the proprietary activity. Nonoperating revenues are any revenues which are generated outside of the general proprietary activity, i.e. interest income. The following is a description of the proprietary funds of the City:

- a. Enterprise Funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) established fees and charges based on a pricing policy designed to recover similar costs.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

**Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

**Budget**

The City's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the financial statements:

1. Per City Charter, the City Manager must submit budget estimates for the ensuing fiscal year to the City Council by the first Monday in May.
2. The budget shall be compiled from detailed information furnished by the administrative officers and boards on blanks, the forms of which shall be designated by the City Manager and shall contain:
  - a) Exact statement of the financial condition of the City.
  - b) itemized statement of appropriations recommended for current expenses and for permanent improvements with comparative statements in parallel columns of expenditures for the current and next preceding fiscal year.
  - c) Any increases or decreases in any item or items shall be indicated.
  - d) Itemized statement of estimated revenue from all sources other than taxation; and a statement of taxes required, with comparative figures from the current and next preceding year.
  - e) Such other information as the City Council may require.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

3. The budget shall be posted not later than 2 weeks after its submission to the City council. The City Council shall fix a time and place for holding a public hearing upon the budget and shall give a public notice of such hearing, which shall be at least 10 days before the final passage of the appropriation resolve.

**Deposits and Investments**

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. The City's investment policy requires collateralization of accounts and deposits exceeding an amount equal to 25% of capital, surplus and undivided profits as defined by the laws of the State of Maine.

It is the City's policy to value investments at fair value. None of the City's investments are reported at amortized cost. For purposes of the statement of cash flows, all highly liquid investments with a maturity of three months or less when purchased are considered to be cash equivalents. The City Treasurer is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposit and other evidence of deposits at banks, savings and loan associations and credit unions
- Repurchase agreements
- Money market mutual funds

**Receivables**

Receivables include amounts due from governmental agencies. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. The allowance for uncollectible accounts is estimated to be \$350,000 in the ambulance fund as of June 30, 2025. Accounts receivable netted with allowances for uncollectible accounts were \$2,002,469 for the year ended June 30, 2025.

**Interfund Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Any residual balances outstanding between governmental activities and business-type activities are reported in the governmental-wide financial statements as “internal balances”.

**Transactions Between Funds**

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of both Governmental and Proprietary Funds.

**Capital Assets**

Capital assets purchased or acquired with an original cost exceeding the thresholds outlined below are reported at historical cost or estimated historical cost. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

The City’s policy is to capitalize assets exceeding the thresholds for various asset classes as follows:

Land	\$25,000
Buildings and improvements	10,000
Infrastructure	25,000
Furniture and equipment	10,000
Vehicles	10,000

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated capital assets are reported at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

Infrastructure assets include roads, bridges, underground pipe (other than related to independently owned utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the City. The City has not retroactively recorded infrastructure.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Estimated useful lives are as follows:

Buildings and improvements	5 - 40 years
Infrastructure	5 - 40 years
Machinery and equipment	5 - 40 years
Vehicles	5 - 40 years

**Long-term Obligations**

The accounting treatment of long-term obligations depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term obligations to be repaid from governmental and business-type resources is reported as liabilities in government-wide statements. The long-term obligations consist of bonds payable, notes from direct borrowings payable, accrued compensated absences, net pension liability and net OPEB liability.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

**Pension**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Participating Local District (PLD) Plan and additions to/deductions from the PLD Plan's fiduciary net position have been determined on the same basis as they are reported by the PLD Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**OPEB**

For purposes of measuring the District's OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the fiduciary net position of the Maine Public Employees Retirement System OPEB Plan (the Plan) and additions to/deductions from the Plan's fiduciary net

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, management received and relied on an actuarial report provided to them by the Maine Municipal Employees Health Trust (MMEHT), which determined the City's fiduciary net position as a single employer defined benefit plan based on information provided solely by MMEHT to complete the actuarial report. Additions to/deductions from the MMEHT OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by MMEHT. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

**Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislations adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

**Fund Balances**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components - nonspendable, restricted, committed, assigned and unassigned.

Nonspendable - This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Restricted - This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors or the laws or regulations of other governments.

Committed - This includes amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision-making authority of the City. Commitments may be established, modified or rescinded only through a City Council meeting vote.

Assigned - This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance is given by the Charter and is expressed by the City Council.

Unassigned - This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds and finally unassigned funds, as needed, unless the City Council vote has provided otherwise in its commitment or assignment actions.

**Deferred Outflows and Inflows of Resources**

In addition to assets, the statement of financial position and/or balance sheet will at times report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has two types of this item, deferred outflows related to pensions and deferred outflows related to OPEB. These items are reported in the statement of net position.

In addition to liabilities, the statement of financial position and or balance sheet will at times report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred tax revenues, which arises only under a modified accrual basis of accounting, qualifies for reporting in this category. Accordingly, this item is reported in the governmental funds balance sheet. Prepaid taxes and deferred revenue also qualify for reporting in this category. These items are reported in both the statements of net position and governmental funds balance sheet. Deferred inflows related to pensions and deferred outflows related to OPEB qualify for reporting in this category as well. These items are reported only in the statement of net position. All items in this category are deferred and recognized as an inflow of resources in the period that the amounts become available.

**Revenue Recognition - Property Taxes - Modified Accrual Basis**

The City's property tax for the current year was levied August 1, 2024 on the assessed value listed as of April 1, 2024, for all real and personal property located in the City. Taxes were due in two installments on September 16, 2024 and March 17, 2025. Interest on unpaid taxes commenced on September 17, 2024 and March 18, 2025 at 8.5% per annum.

Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year end. The remaining receivables have been recorded as deferred revenues.

The City is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay and amounted to \$40,853 for the year ended June 30, 2025.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The City has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

**Program Revenues**

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services or privileges provided, operating or capital grants and contributions, including special assessments).

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

**Operating/Nonoperating Proprietary Fund Revenues**

Operating revenues consist mainly of direct revenue sources and/or charges for services applicable to that fund's ongoing operations. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Encumbrance Accounting**

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The City does not utilize encumbrance accounting for its general fund.

**Use of Estimates**

During the preparation of the City's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

NOTE 2 - DEPOSITS AND INVESTMENTS

State statutes require that all investments made by the City consider the safe and sound investment of principal and preservation of capital in the overall portfolio, maintenance of sufficient liquidity to meet day-to-day operations and other cash requirements and maximization of income, within established investment risk guidelines, with consistent cash flows throughout the budgetary cycle. These investment policies apply to all City funds.

**Deposits:**

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the City will not be able to recover its deposits. The City does not have a policy covering custodial credit risk for deposits. However, the City maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

At June 30, 2025, the City's cash balances amounting to \$5,520,357 were comprised of deposits of \$5,650,628. Bank deposits and cash equivalents are adjusted primarily by outstanding checks and deposits in transit to reconcile to the City's cash and cash equivalents balance. Of these bank deposits, \$250,000 was fully insured by federal depository insurance and consequently was not exposed to custodial credit risk. The remaining deposits of \$5,400,628 were collateralized by a standby letter of credit.

<u>Account Type</u>	<u>Bank Balance</u>
Checking accounts	<u>\$ 5,650,628</u>

**Investments:**

Custodial credit risk for investments is that, in the event of failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the City does not have a policy for custodial credit risk for investments.

Interest rate risk - is the risk that changes in interest rates will adversely affect the fair value of an investment. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates. Certificates of deposit held with local financial institutions for \$323,654 are excluded from interest rate risk as these investments are considered held to maturity and are therefore not measured at fair value.

At June 30, 2025, the City's investments of \$323,654 are comprised of certificates of deposit which are collateralized by federal depository insurance and a standby letter of credit.

Credit risk - Statutes for the State of Maine authorize the City to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The City does not have an investment policy on credit risk. Generally, the City invests excess funds in various savings accounts and certificates of deposit.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at June 30, 2025 consisted of the following individual fund receivables and payables:

	Receivables (Due from)	Payables (Due to)
General fund	\$ 1,119,153	\$ 2,610,408
Enterprise fund	451,058	1,109,288
Nonmajor special revenue funds	1,337,454	8,882
Nonmajor capital projects funds	821,896	-
Nonmajor permanent funds	-	983
Totals	<u>\$ 3,729,561</u>	<u>\$ 3,729,561</u>

The result of amounts owed between funds are considered to be in the course of normal operations by the City. Reconciliation of the amounts owed between funds may or may not be expected to be repaid within one year in their entirety due to the recurring nature of these transactions during operations.

NOTE 4 - INTERFUND TRANSFERS

Interfund transfers at June 30, 2025 consisted of the following:

	Transfers From	Transfers To
General fund	\$ 5,000	\$ 524,380
Enterprise fund	152,145	-
Nonmajor special revenue funds	525,235	8,000
Nonmajor permanent funds	-	150,000
Totals	<u>\$ 682,380</u>	<u>\$ 682,380</u>

Interfund transfers are the results of legally authorized activity and are considered to be in the course of normal operations.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 5 - CAPITAL ASSETS

A summary of capital assets for the year ended June 30, 2025 is as follows:

	Balance 7/1/24	Additions	Disposals	Balance 6/30/25
<u>Governmental activities:</u>				
Non-depreciated assets:				
Land	\$ 1,008,247	\$ -	\$ -	\$ 1,008,247
Construction in progress	-	161,621	-	161,621
Total non-depreciated assets	<u>1,008,247</u>	<u>161,621</u>	<u>-</u>	<u>1,169,868</u>
Depreciated assets:				
Buildings and improvements	552,290	-	-	552,290
Furniture and equipment	1,551,996	12,817	-	1,564,813
Vehicles	4,717,963	384,720	-	5,102,683
Infrastructure	48,758,902	-	-	48,758,902
Total capital assets being depreciated	<u>55,581,151</u>	<u>397,537</u>	<u>-</u>	<u>55,978,688</u>
Less: accumulated depreciation for:				
Buildings and improvements	(358,904)	(10,830)	-	(369,734)
Furniture and equipment	(1,390,200)	(61,108)	-	(1,451,308)
Vehicles	(3,355,048)	(363,617)	-	(3,718,665)
Infrastructure	(38,641,840)	(543,831)	-	(39,185,671)
Total accumulated depreciation	<u>(43,745,992)</u>	<u>(979,386)</u>	<u>-</u>	<u>(44,725,378)</u>
Total capital assets being depreciated, net	<u>11,835,159</u>	<u>(581,849)</u>	<u>-</u>	<u>11,253,310</u>
Total governmental activities capital assets	<u>12,843,406</u>	<u>(420,228)</u>	<u>-</u>	<u>12,423,178</u>
<u>Business-type activities:</u>				
Non-depreciated assets:				
Land	\$ 381,668	\$ -	\$ -	\$ 381,668
Construction in progress	-	135,247	-	135,247
	<u>381,668</u>	<u>135,247</u>	<u>-</u>	<u>516,915</u>
Depreciated assets:				
Buildings/sewer system	8,487,880	-	-	8,487,880
Furniture and equipment	1,012,585	50,527	-	1,063,112
Vehicles	1,183,060	632,902	(463,278)	1,352,684
Infrastructure	15,477,398	-	-	15,477,398
Total capital assets being depreciated	<u>26,160,923</u>	<u>683,429</u>	<u>(463,278)</u>	<u>26,381,074</u>
Less: accumulated depreciation for:				
Buildings and improvements	(3,780,990)	(173,233)	-	(3,954,223)
Furniture and equipment	(880,752)	(60,669)	-	(941,421)
Vehicles	(914,325)	(223,375)	463,278	(674,422)
Infrastructure	(5,322,982)	(386,935)	-	(5,709,917)
Total accumulated depreciation	<u>(10,899,049)</u>	<u>(844,212)</u>	<u>463,278</u>	<u>(11,279,983)</u>
Total capital assets being depreciated, net	<u>15,261,874</u>	<u>(160,783)</u>	<u>-</u>	<u>15,101,091</u>
Total business-type activities capital assets	<u>15,643,542</u>	<u>(25,536)</u>	<u>-</u>	<u>15,618,006</u>
Total capital assets	<u>\$ 28,486,948</u>	<u>\$ (445,764)</u>	<u>\$ -</u>	<u>\$ 28,041,184</u>

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 5 - CAPITAL ASSETS (CONTINUED)

Current year depreciation:

General government	\$ 1,395
Public safety	175,301
Public works	800,815
Community services	1,875
Subtotal governmental	<u>979,386</u>
Ambulance	264,960
Wasterwater	579,252
Subtotal business-type	<u>844,212</u>
 Total depreciation expense	 <u>\$ 1,823,598</u>

NOTE 6 - LONG-TERM DEBT

The following is a summary of changes in the long-term debt for the year ended June 30, 2025:

	Balance, 7/1/24	Additions	Deletions	Balance, 6/30/25	Current Portion
<i>Governmental Activities:</i>					
Bonds payable	\$ 2,865,401	\$ -	\$ (470,814)	\$ 2,394,587	\$ 451,569
Notes from direct borrowings payable	1,523,122	286,334	(244,095)	1,565,361	197,149
	<u>\$ 4,388,523</u>	<u>\$ 286,334</u>	<u>\$ (714,909)</u>	<u>\$ 3,959,948</u>	<u>\$ 648,718</u>
<i>Business-type Activities:</i>					
<i>Ambulance:</i>					
Notes from direct borrowings payable	\$ 5,870	\$ -	\$ (5,870)	\$ -	\$ -
<i>Wasterwater:</i>					
Bonds payable	6,643,329	-	(363,681)	6,279,648	365,321
Notes from direct borrowings payable	15,977	-	(12,210)	3,767	3,767
	<u>\$ 6,665,176</u>	<u>\$ -</u>	<u>\$ (381,761)</u>	<u>\$ 6,283,415</u>	<u>\$ 369,088</u>

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 6 - LONG-TERM DEBT (CONTINUED)

The following is a summary of the outstanding bonds and notes from direct borrowings payable:

Governmental activities:

Bonds payable:

2007D - \$319,700 Maine Municipal Bond Bank General Obligation Bond for financing permanent public improvements in the Northwest quadrant of the City. Annual principal payments in the amount of \$15,985 with a fixed interest rate ranging from 2.000% to 6.000% per annum paid semi-annually. The bond matures in November of 2027.	\$ 47,955
2010 A/B - \$4,067,093 Maine Municipal Bond Bank General Obligation Bond for financing permanent public improvements at the Libby Hill Business Park. Annual principal payments in the amount of \$162,684 with a fixed interest rate ranging from 2.060% to 5.560% per annum paid semi-annually. The bond matures in November of 2027.	1,626,837
2010 D/E - \$767,000 Maine Municipal Bond Bank General Obligation Bond for financing a ladder truck. Annual principal payments in the amount of \$51,134 with a fixed interest rate ranging from 2.124% to 4.267% per annum paid semi-annually. The bond matures in November of 2027.	51,134
2011 C - \$260,000 Maine Municipal Bond Bank General Obligation Bond for financing Harrison ave. improvements. Annual principal payments in the amount of \$9,286 with a fixed interest rate ranging from 2.020% to 5.520% per annum. The bond matures in November of 2039.	139,286
2017 - \$1,194,339 Camden National Bank General Obligation Bond for financing permanent public improvements (paving). Annual principal payments in the amount of \$141,042 with a fixed interest rate of 2.490% per annum paid semi-annually. The bond matures in May of 2026.	139,322
2017 - \$600,132 Camden National Bank General Obligation Bond for financing permanent public improvements (sidewalks). Annual principal payments varying from \$38,894 to \$47,094 with a fixed interest rate of 2.990% per annum paid semi-annually. The bond matures in May of 2024.	272,424
2017 - \$294,074 Camden National Bank General Obligation Bond for financing permanent public improvements (led streetlight conversion). Annual principal payments of \$29,407 with a fixed interest rate of 4.060% per annum paid semi-annually. The bond matures in February of 2029.	<u>117,629</u>
Total governmental activities bonds payable:	<u><u>\$ 2,394,587</u></u>

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 6 - LONG-TERM DEBT (CONTINUED)

Notes from direct borrowings payable:

2020 - \$45,608 Gorham Savings Leasing Group, LLC capital lease for financing communication systems upgrade. Annual payments of \$11,961 with a fixed interest rate of 1.880% per annum. The lease matures in October of 2024. Split with Ambulance fund.	\$ 4
2022 - \$29,391 Androscoggin Bank capital lease for financing a 3/4 ton truck. Annual payments of \$7,781 with a fixed interest rate of 3.270% per annum. The lease matures in August of 2025. Split with Wasterwater fund.	3,775
2022 - \$29,049 Androscoggin Bank capital lease for financing a 1 ton truck. Annual payments of \$7,690 with a fixed interest rate of 3.270% per annum. The lease matures in August of 2025.	7,458
2023 - \$37,738 U.S. Bank Equipment Finance lease for financing copiers. Monthly principal and interest payments of \$629. The lease matures in January of 2028.	20,127
2023 - \$949,080 Androscoggin Bank capital lease for financing a Fire Truck . Annual principal payments of 92,451 with a fixed interest rate of 5.35% per annum. The lease matures in August of 2037.	850,461
2023 - \$949,080 Gorham Savings Bank capital lease for financing a plow truck. Annual principal and interest payments of \$33,265 with a fixed interest rate of 5% per annum. The lease matures in August of 2033.	248,264
2025 - \$49,773 Gorham Leasing Group capital lease for financing a 2024 Ford F150 Truck. Annual payments of \$18,425 with fixed interest rate of 5.43% per annum. The lease matures in November of 2027.	49,773
2025 - \$70,540 Gorham Leasing Group capital lease for financing a 2025 Chevrolet Silverado 3500. Annual payments of \$14,086 with a fixed interest rate of 5.45% per annum. The lease matures in November of 2030.	70,540
2025 - \$166,021 Gorham Leasing Group capital lease for financing a 2025 John Deere Backhoe Loader. Annual payments of \$33,153 with a fixed interest rate of 5.45% per annum. The lease matures in November of 2030.	<u>166,022</u>
Total governmental activities notes from direct borrowings payable	<u>\$ 1,565,361</u>
Total governmental activities bonds and notes from direct borrowings payable	<u><u>\$ 3,959,948</u></u>

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 6 - LONG-TERM DEBT (CONTINUED)

Business-type activities:

Bonds payable:

Wastewater fund:

2011 - \$236,000 USDA Rural Development 92-14 General Obligation Bond for financing wastewater improvements. Annual principal and interest payments of \$13,488 with a fixed interest rate of 3.750% per annum. The bond matures in May of 2040.	\$ 151,488
2014 FR - \$2,482,414 Maine Municipal Bond Bank General Obligation Bond for financing wastewater improvements. Annual principal payments in the amount of \$146,024 with a fixed interest rate of 0.250% per annum paid semi-annually. The bond matures in September of 2031.	1,022,170
2016 - \$391,000 USDA Rural Utilities Service 91-16 General Obligation Bond for financing wastewater improvements. Semi-annual principal payments of \$7,109 with a fixed interest rate of 2.250% per annum. The bond matures in February of 2045.	284,365
2016 - \$188,000 USDA Rural Utilities Service 91-17 General Obligation Bond for financing wastewater improvements. Semi-annual principal payments of \$3,418 with a fixed interest rate of 2.250% per annum. The bond matures in February of 2045.	136,730
2016 - \$2,758,000 USDA Rural Utilities Service 92-19 General Obligation Bond for financing wastewater improvements. Semi annual principal payments of \$49,250 with a fixed interest rate of 1.875% per annum. The bond matures in December of 2044.	1,920,750
2022 - \$3,032,000 USDA Rural Utilities Service General Obligation Bond for financing wastewater improvements. Annual principal and interest payments of \$133,439 with a fixed interest rate of 1.500% per annum. The bond matures in February of 2050.	<u>2,764,145</u>
Total business-type activities bonds payable:	<u><u>\$ 6,279,648</u></u>
Notes from direct borrowings payable:	
Ambulance Services:	
2022 - \$29,391 Androscoggin Bank capital lease for financing a 3/4 ton truck. Annual payments of \$3,891 with a fixed interest rate of 3.270% per annum. The lease matures in August of 2025. Split with public works.	<u>\$ 3,767</u>
Total business-type activities bonds and notes from direct borrowings payable	<u><u>\$ 6,283,415</u></u>

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 6 - LONG-TERM DEBT (CONTINUED)

The following is a summary of outstanding bonds and notes from direct borrowings payable principal and interest requirements for the following fiscal years ending June 30:

Governmental Activities					
	Bonds Payable		Notes from Direct Borrowings Payable		
	Principal	Interest	Principal	Interest	
2026	\$ 451,569	\$ 69,438	\$ 197,149	\$ 80,666	
2027	261,763	56,934	161,924	72,088	
2028	262,406	48,382	167,629	63,867	
2029	247,104	40,339	152,729	55,311	
2030	218,375	32,686	127,742	47,093	
2031-2035	906,941	67,637	507,906	141,926	
2036-2040	46,429	205	250,282	27,251	
	<u>\$ 2,394,587</u>	<u>\$ 315,621</u>	<u>\$ 1,565,361</u>	<u>\$ 488,202</u>	
Business-type Activities					
	Bonds Payable		Notes from Direct Borrowings Payable		Total Debt Service
	Principal	Interest	Principal	Interest	
2026	\$ 365,321	\$ 101,886	\$ 3,767	\$ 123	\$ 1,269,919
2027	366,991	97,511	-	-	1,017,211
2028	368,694	93,105	-	-	1,004,083
2029	370,429	88,666	-	-	954,578
2030	372,197	88,666	-	-	886,759
2031-2035	1,450,640	332,505	-	-	3,407,555
2036-2040	1,207,066	209,499	-	-	1,740,732
2041-2045	1,141,006	102,016	-	-	1,243,022
2046-2050	637,304	28,925	-	-	666,229
	<u>\$ 6,279,648</u>	<u>\$ 1,142,779</u>	<u>\$ 3,767</u>	<u>\$ 123</u>	<u>\$ 12,190,088</u>

No interest costs were capitalized during the period. The amount of interest costs incurred and charged to business-type activities expense for the year ended June 30, 2025 was \$106,202.

All bonds and notes from direct borrowings payable are direct obligations of the City, for which its full faith and credit are pledged. All debt is payable from taxes or wastewater user fees levied on all taxable property within the City.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 7 - OTHER LONG-TERM OBLIGATIONS

A summary of other long-term obligations for the year ended June 30, 2025 is as follows:

	Balance, 7/1/24 (Restated)	Additions	Deletions	Balance, 6/30/25	Current Portion
<i>Governmental Activities:</i>					
Accrued compensated absences	\$ 227,500	\$ 25,678	\$ -	\$ 253,178	\$ 37,977
Net pension liability	1,573,758	937,586	(541,359)	1,969,985	-
Net OPEB liability	615,039	70,966	(82,405)	603,600	-
	<u>\$ 2,416,297</u>	<u>\$ 1,034,230</u>	<u>\$ (623,764)</u>	<u>\$ 2,826,763</u>	<u>\$ 37,977</u>
<i>Business-type Activities:</i>					
<i>Ambulance:</i>					
Accrued compensated absences	\$ 89,115	\$ -	\$ 5,778	\$ 94,893	\$ 14,234
<i>Wastewater:</i>					
Accrued compensated absences	19,990	3,227	-	23,217	3,483
	<u>\$ 109,105</u>	<u>\$ 3,227</u>	<u>\$ 5,778</u>	<u>\$ 118,110</u>	<u>\$ 17,717</u>

Please see Notes 8, 18, 20 and 21 for detailed information on each of the other long-term obligations.

NOTE 8 - ACCRUED COMPENSATED ABSENCES

The City's policies regarding vacation and sick pay benefits do permit employees to accumulate earned but unused vacation and pay benefits. Generally, the liability for these compensated absences is recorded as a long-term obligation in the government-wide financial statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred. As of June 30, 2025, the City's liability for compensated absences is \$371,288, which represents a net increase of \$34,683 from the prior year.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 9 - NET INVESTMENT IN CAPITAL ASSETS

The following is the calculation of the net investment in capital assets for the City at June 30, 2025:

	<u>Governmental</u>	<u>Business-Type</u>
Invested in capital assets	\$ 57,148,556	\$ 26,897,989
Accumulated depreciation	(44,725,378)	(11,279,983)
Outstanding capital related debt	(3,959,948)	(6,283,415)
	<u>\$ 8,463,230</u>	<u>\$ 9,334,591</u>

NOTE 10 - RESTRICTED NET POSITION

At June 30, 2025, the City had the following restricted net position:

Nonmajor special revenue funds (Schedule C):	
Planning and development	\$ 335,789
TIF funds	842,403
Public safety grants	30,826
Private grants	20,435
Bradstreet funds	20,083
New Mills dam	26,576
Nonmajor permanent funds (Schedule G):	
Henrietta Johnson fire dept. trust	77,338
Lucy Harriman children's fund	20,519
Christmas dinner fund	12,616
Gardiner fire dept. fund	22,331
Cemetery perpetual care fund	2,170
Isabel Harriman fund	249,813
All other funds	16,630
Mt. Hope	52,965
	<u>\$ 1,730,494</u>

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 11 - NONSPENDABLE FUND BALANCES

At June 30, 2025, the City had the following nonspendable fund balances:

Nonmajor permanent funds (Schedule G):

Henrietta Johnson fire dept. trust	\$ 10,000
Lucy Harriman children's fund	20,000
Christmas dinner fund	10,000
Gardiner fire dept. fund	10,250
Cemetery perpetual care fund	2,050
Isabel Harriman fund	239,599
All other funds	15,500
	<u>\$ 307,399</u>

NOTE 12 - RESTRICTED FUND BALANCES

At June 30, 2025, the City had the following restricted fund balances:

Nonmajor special revenue funds (Schedule C):

Planning and development	\$ 335,789
TIF funds	842,403
Public safety grants	30,826
Private grants	20,435
Bradstreet funds	20,083
New Mills dam	26,576

Nonmajor permanent funds (Schedule G):

Henrietta Johnson fire dept. trust	67,338
Lucy Harriman children's fund	519
Christmas dinner fund	2,616
Gardiner fire dept. fund	12,081
Cemetery perpetual care fund	120
Isabel Harriman fund	10,214
All other funds	1,130
Mt. Hope	52,965
	<u>\$ 1,423,095</u>

NOTE 13 - COMMITTED FUND BALANCES

At June 30, 2025, the City had the following committed fund balances:

Nonmajor capital projects funds (Schedule E)	<u>\$ 746,467</u>
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CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 14 - ASSIGNED FUND BALANCES

At June 30, 2025, the City had the following assigned fund balances:

General fund:	
Building and grounds - mowing equipment	\$ 4,050
Public works - roadside mowing	3,450
Public works - paving	25,000
Public works - road striping	26,000
FY26 budget	<u>600,000</u>
	<u>\$ 658,500</u>

NOTE 15 - DEFICIT FUND BALANCES

At June 30, 2025, the City had the following deficit fund balances:

Nonmajor special revenue funds (Schedule C):	
Libby Hill tower	<u>\$ 9,077</u>

NOTE 16 - OVERLAPPING DEBT

The City is responsible for its proportionate share of the Kennebec County and MSAD No. 11's debt. Kennebec County has no outstanding debt. As of June 30, 2025, the City's share of MSAD No. 11's debt is as follows:

	<u>Outstanding Debt</u>	<u>Town's Percentage</u>	<u>Total Share</u>
MSAD No. 11	\$ 1,759,278	36.50%	<u>\$ 642,136</u>

The City's proportionate share of the District's debt is paid through annual installments.

NOTE 17 - RISK MANAGEMENT

The City is exposed to various risks of loss related to limited torts; theft or damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters for which the City carries commercial insurance. The City's property and casualty insurance is provided through Paquin & Carroll, LLC. There have been no significant reductions in coverage from the prior year and amounts of settlements have not exceeded insurance coverage in the past three years. Management believes such coverage is sufficient to preclude any significant uninsured losses to the City.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 17 - RISK MANAGEMENT (CONTINUED)

The City is a member of the Maine Municipal Association - Worker Compensation Trust Fund ("Fund"). The Fund was created to formulate, develop and administer a program of modified self-funding for the Fund's membership, obtain lower costs for worker's compensation coverage and develop a comprehensive loss control program. The City pays an annual premium to the fund for its worker's compensation coverage. The City's agreement with the Fund provides that the fund will be self-sustaining through member premiums and will provide, through commercial companies' reinsurance contracts, coverage for claims in excess of \$1,000,000.

The City reimburses the Maine Department of Labor when the City has unemployment claims from present or former employees.

Based on the coverage provided by the insurance purchased, the City is not aware of any material actual or potential claim liabilities which should be recorded as of June 30, 2025. There were no significant reductions in insurance coverage from that of the prior year and amounts of settlements have not exceeded insurance coverage in the past three years.

NOTE 18 - DEFINED BENEFIT PENSION PLAN

MAINE PUBLIC EMPLOYEES' RETIREMENT SYSTEM

**Plan Description**

City employees contribute to the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit pension plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District (PLD) Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at [www.maineopers.org](http://www.maineopers.org) or by contacting the System at (207) 512-3100.

**Benefits Provided**

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

the earning of five years of service credit (effective October 1, 1999, the prior ten-year requirement was reduced by legislative action to five years for employees of PLDs). In some cases, vesting occurs on the earning of one year of service credit immediately preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60 or 65. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by contract with other PLD employers under applicable statutory provisions. As of June 30, 2024, there were 336 employers in the plan.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 3.88%.

**Contributions**

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. The City's 3C plan members are required to contribute 8.5% of their annual covered salary and the City's AC plan members are also required to contribute 6.75% (age 65) and 7.5% (age 60) of their annual salary. The City is required to contribute at an actuarially determined rate. The current rate is 12.8% for the 3C plan and 9.9% for the AC plan of covered payroll. The contribution rates of plan members and the City are established and may be amended by the Maine Public Employee Retirement Systems advisory group. The City's contribution to the MainePERS PLD Consolidated Plan for the year ended June 30, 2025 was \$541,359.

**Pension Liabilities**

*PLD Consolidated Plan*

At June 30, 2025, the City reported a liability of \$1,969,985 for its proportionate share of the net pension liabilities for the plan. The net pension liabilities were measured as of June 30, 2024 and the total pension liabilities used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The City's proportion of the net pension liabilities based on a projection of the City's long-term

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

share of contributions to each pension plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2024, the City's proportion was 0.49219%, which was a decrease of 0.00101% from its proportion measured as of June 30, 2023.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2025, the City recognized total pension revenue of \$104,924. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>PLD Plan</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 584,683	\$ -
Changes of assumptions	-	-
Net difference between projected and actual earnings on pension plan investments	-	204,828
Changes in proportion and differences between contributions and proportionate share of contributions	-	55,805
Contributions subsequent to the measurement date	<u>541,359</u>	<u>-</u>
Total	<u>\$ 1,126,042</u>	<u>\$ 260,633</u>

\$541,359 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	<u>PLD Plan</u>
Plan year ended June 30:	
2025	\$ (85,645)
2026	476,687
2027	(27,301)
2028	(39,691)
2029	-
Thereafter	-

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

**Actuarial Methods and Assumptions**

The collective total pension liability for the Plan was determined by an actuarial valuation as of June 30, 2024, using the following methods and assumptions applied to all periods included in the measurement:

*Actuarial Cost Method*

The Entry Age Normal cost method is used to determine costs. Under this cost method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits and dividing it by the value, also as of the member's entry age of his or her expected future salary. The normal cost for each member is the product of the member's pay and normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

*Asset Valuation Method*

The actuarial valuation employs a technique for determining the actuarial value of assets which reduces the impact of short-term volatility in the market value. The specific technique adopted in this valuation recognizes in a given year one-third of the investment return that is different from the actuarial assumption for investment return.

*Amortization*

The net pension liability of the PLD Consolidated Plan is amortized on a level percentage of payroll using a method where a separate twenty-year closed period is established annually for the gain or loss for that year.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2024 are as follows:

*Investment Rate of Return* - 6.50% per annum for the year ended June 30, 2024 and 2023; compounded annually.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

*Salary Increases, Merit and Inflation* - 2.75% to 11.48% per year

*Mortality Rates* - For the plan, the rates are based on the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, for males and females, projected generationally using the RPEC\_2020 model.

*Cost of Living Benefit Increases* - 1.91%

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2024 are summarized in the following table.

Asset Class	PLD Plan	
	Target Allocation	Long-term Expected Real Rate of Return
Public equities	30.0%	5.6%
US Government	7.5%	2.2%
Private equity	15.0%	7.2%
Real assets:		
Real estate	10.0%	5.8%
Infrastructure	10.0%	5.3%
Natural resources	5.0%	5.1%
Traditional Credit	7.5%	2.7%
Alternative Credit	5.0%	6.4%
Diversifiers	10.0%	4.8%

*Discount Rate*

The discount rate used to measure the collective total pension liability was 6.50% for 2024 for the Plan. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

The following table shows how the collective net pension liability as of June 30, 2024 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.50% for the Plan.

	1% Decrease	Discount Rate	1% Increase
<u>PLD Plan:</u>			
Discount rate	5.50%	6.50%	7.50%
Town's proportionate share of the net pension liability/(asset)	\$ 4,922,286	\$ 1,969,985	\$ (462,372)

**Changes in Net Pension Liability**

Each employer's share of the collective net pension liability is equal to the collective net pension liability multiplied by the employer's proportionate share as of June 30, 2024 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net pension liability are recognized in pension expense for the year ended June 30, 2024 with the following exceptions.

*Differences between Expected and Actual Experience*

The difference between expected and actual experience with regard to economic or demographic factors is recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. For 2023 through 2020, this was three years for the PLD Consolidated Plan. For 2019, this was four years for the PLD Consolidated Plan. For 2018 and 2017, this was three years; prior to 2017, this was four years for the PLD Consolidated Plan.

*Differences between Expected and Actual Investment Earnings*

Differences between projected and actual investment earnings are recognized in pension expense using a straight-line amortization method over a closed five-year period. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 18 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

*Changes in Assumptions*

Differences due to changes in assumptions about future economic or demographic factors or other inputs are recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used for the year ended June 30, 2024 valuation were based on the results of an actuarial experience study for the period of July 1, 2015 through June 30, 2020. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Please refer to the *Actuarial Methods and Assumptions* section for information relating to the use of assumptions.

*Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions*

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions are recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability.

**Pension Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2024 Annual Comprehensive Financial Report available online at [www.maineopers.org](http://www.maineopers.org) or by contacting the System at (207) 512-3100.

NOTE 19 - DEFERRED COMPENSATION PLAN

The City of Gardiner, Maine offers all its employees not participating in Maine Public Employees Retirement a deferred compensation plan through MainePERS created in accordance with Internal Revenue (IRC) Section 457. The plan permits participating employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 19 - DEFERRED COMPENSATION PLAN (CONTINUED)

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts and all income attributable to those amounts, property or rights are solely the property and rights of the participants. All assets are protected by a trust arrangement from any claims on the City and from any use by the City other than paying benefits to employees and their beneficiaries in accordance with the plan.

It is the opinion of the City's management that the City has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor.

NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN

MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

**Plan Description**

City employees contribute to the Group Life Insurance Plan for Retired Participating Local District (PLD) (the PLD Consolidated Plan of the Maine Public Employees Retirement System (MainePERS)), a cost-sharing multiple-employer defined benefit plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. As of June 30, 2024, there were 156 employers participating in the plan. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at [www.maineopers.org](http://www.maineopers.org) or by contacting the System at (207) 512-3100.

**Benefits Provided**

The Group Life Insurance Plan (the Plan) provides basic group life insurance benefits, during retirement, to retirees who participated in the Plan prior to retirement for a minimum of 10 years (the 10-year participation requirement does not apply to recipients of disability retirement benefits). The level of coverage in retirement is initially set to an amount equal to the retiree's average final compensation. The initial amount of basic life is then subsequently reduced at the rate of 15% per year to the greater of 40% of the initial amount or \$2,500.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN (CONTINUED)

**Contributions**

Life insurance benefits are funded by contributions from members and employers. Premium rates are those determined by the MainePERS's Board of Trustees to be actuarially sufficient to pay anticipated claims. For state employees, the premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage while participants are active members. Premiums for basic life insurance coverage for retired teachers are paid by the State as the total dollar amount of each year's annual required contribution. PLD employers are required to remit a premium of \$0.48 per \$1,000 of coverage for covered active employees, a portion of which is to provide a level of coverage in retirement. PLD employers with retired PLD employees continue to remit a premium of \$0.48 per \$1,000 of coverage per month during the post-employment retired period. The City's contribution to the Plan for the year ended June 30, 2025 was \$5,199.

**Proportionate Net OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2025, the City reported a liability of \$57,377 for its proportionate share of the net OPEB liabilities for the PLD Plan. The net OPEB liabilities were measured as of June 30, 2024 and the total OPEB liabilities used to calculate the net OPEB liabilities was determined by an actuarial valuation as of that date. The City's proportion of the net OPEB liabilities were based on a projection of the City's long-term share of contributions to the PLD Plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2024, the City's proportion was 0.325027%, which was a decrease of 0.09548% from its proportion measured as of June 30, 2023.

For the year ended June 30, 2025, the City recognized total OPEB revenue of \$7,855 for the PLD plan. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN (CONTINUED)

	PLD Life Insurance	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 394	\$ 2,168
Changes of assumptions	1,528	4,900
Net difference between projected and actual earnings on OPEB plan investments	-	2,762
Changes in proportion and differences between contributions and proportionate share of contributions	340	21,565
Contributions subsequent to the measurement date	5,199	-
Total	<u>\$ 7,461</u>	<u>\$ 31,395</u>

\$5,199 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	PLD
Plan year ended December 31:	
2025	\$ (10,684)
2026	(3,963)
2027	(6,834)
2028	(4,874)
2029	(2,779)
Thereafter	-

**Actuarial Methods and Assumptions**

The collective total OPEB liability for the PLD Plan was determined by an actuarial valuation as of June 30, 2024, using the following methods and assumptions applied to all periods included in the measurement:

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN (CONTINUED)

*Actuarial Cost Method*

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the Plan, of the member's projected future benefits and dividing it by the value, also as of the member's entry age, of his or her expected future salary. The normal cost for each employee is the product of his or her pay and his or her normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

*Asset Valuation Method*

Investments are reported at fair value.

*Amortization*

The net OPEB liability of the Plan is amortized on a level percentage of payroll over a thirty-year period on a closed basis. As of June 30, 2024, there were 13 years remaining for the Plan.

The actuarial assumptions used in the June 30, 2024 actuarial valuation was based on the results of an actuarial experience study conducted for the period of July 1, 2015 to June 30, 2020.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2024 are as follows:

*Investment Rate of Return* - For the PLD Plan, 6.50% per annum, compounded annually.

*Inflation Rate* - 2.75%

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN (CONTINUED)

*Annual Salary Increases including Inflation* - For the PLD Plan, 2.75% to 11.48% per year.

*Mortality Rates* - For active members and non-disabled retirees of the Plan, the 2010 Public Plan General Benefits - Weighted Healthy Retiree Mortality Table, for males and females, projected generationally using the RPEC\_2020 model is used.

*Participation Rate for Future Retirees* - 100% of those currently enrolled.

*Conversion Charges* - Apply to the cost of active group life insurance, not retiree group life insurance.

*Form of Benefit Payment* - Lump sum

The long-term expected rate of return on the Plan's investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of long-term real rates of return for each major asset class included in the target asset allocation as of June 30, 2024 are summarized in the following table. Assets for the defined benefit plan are comingled for investment purposes.

<u>Asset Class</u>	<u>Expected Real Rate of Return</u>
Public equities	5.60%
Real estate	0.00%
Traditional credit	2.70%
US Government securities	2.20%

*Discount Rate*

The discount rate used to measure the collective total OPEB liability was 6.50% for 2024. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at contractually required rates, actuarially determined.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN (CONTINUED)

The following table shows how the collective net OPEB liability as of June 30, 2024 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.50% for the PLD Plan.

	1% Decrease	Discount Rate	1% Increase
PLD Life Insurance:			
Discount rate	5.50%	6.50%	7.50%
City's proportionate share of the net OPEB liability	\$ 53,236	\$ 35,955	\$ 22,058

**Changes in Net OPEB Liability**

Each employer's share of the collective net OPEB liability is equal to the collective net OPEB liability multiplied by the employer's proportionate share as of June 30, 2024 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2024 with the following exceptions:

*Differences between Expected and Actual Experience*

The difference between expected and actual experience with regard to economic or demographic factors are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

*Differences between Projected and Actual Investment Earnings on OPEB Plan Investments*

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 20 - OTHER POST EMPLOYMENT BENEFIT (OPEB) GROUP LIFE INSURANCE PLAN (CONTINUED)

*Changes in Assumptions*

Differences due to changes in assumptions about future economic or demographic factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

*Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions*

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability. There were no differences between employer contributions and proportionate share of contributions as of June 30, 2024.

**OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2024 Annual Comprehensive Financial Report available online at [www.maineopers.org](http://www.maineopers.org) or by contacting the System at (207) 512-3100.

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

MAINE MUNICIPAL EMPLOYEES' HEALTH TRUST

**Plan Description**

The City and City retirees contribute to the City's OPEB Plan with the Maine Municipal Employees Health Trust (MMEHT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the City and/or the City retirees. MMEHT is a fully funded, self-insured trust

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

which provides benefits to municipal and quasi-municipal organizations and county governments and acts as the agent to the City concerning administration of this Plan. Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MMEHT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MMEHT participants and are administered by a number of third-party administrators contracted by MMEHT. No assets are accumulated in a trust that meets the criterion of paragraph 4 of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. MMEHT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by MMEHT at (800) 852-8300.

**Benefits Provided**

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their surviving spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The Plan also provides an automatic life insurance benefit of \$2,000 to participants which includes a surviving spouse benefit for the same. The employee must meet the minimum requirement of age 55 with at least 5 years of service at retirement to be eligible for the Plan. The retiree must enroll when first eligible and continue coverage without interruption.

**Employees Covered by Benefit Terms**

At January 1, 2025, the following employees were covered by the benefit terms:

Active members	48
Retirees and spouses	<u>3</u>
Total	<u><u>51</u></u>

**Contributions**

Retiree and spouse premium amounts are funded by the retiree at the rate for the coverage elected by the retiree. Premium rates are those determined by the MMEHT's Board of Trustees to be actuarially sufficient to pay anticipated claims. Premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage. Retirees and spouses must contribute 100% of the premium amounts. The sponsoring employer pays the remainder of the premium. Medical benefits are provided for the life of the retiree and surviving spouses.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

**Retiree Premium Amounts:**

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

	<u>Pre-Medicare</u>	<u>Single Coverage</u>	<u>Family Coverage</u>
PPO 2500		\$1,015.49	\$2,277.90
	<u>Medicare</u>		
Medicare-eligible Retirees		\$659.34	\$1,318.68

**Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

At June 30, 2025, the City reported a liability of \$567,645 for its total OPEB liability for this Plan. The total OPEB liability was measured as of January 1, 2025 and was determined by an actuarial valuation as of that date. The City's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

For the year ended June 30, 2025, the City recognized OPEB expense of \$48,307. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>MMEHT</u>	
	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 3,862	\$ 133,810
Changes of assumptions	136,930	70,625
Net difference between projected and actual earnings on OPEB plan investments	-	-
Contributions subsequent to the measurement date	11,779	-
Total	<u>\$ 152,571</u>	<u>\$ 204,435</u>

\$11,779 were reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

	<u>MMEHT</u>
Plan year ended December 31:	
2026	\$ 7,150
2027	(5,547)
2028	(490)
2029	(9,247)
2030	(13,587)
Thereafter	(41,922)

**Discount Rate**

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of the valuation date of January 1, 2025. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 4.08% per annum for June 30, 2025 was based upon a measurement date of December 26, 2024. The sensitivity of net OPEB liability to changes in discount rate are as follows:

	<u>1% Decrease</u>	<u>Discount Rate</u>	<u>1% Increase</u>
	3.08%	4.08%	5.08%
Total OPEB liability	\$ 667,732	\$ 567,645	\$ 487,148
Plan fiduciary net position	-	-	-
Net OPEB liability	<u>\$ 667,732</u>	<u>\$ 567,645</u>	<u>\$ 487,148</u>
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%

**Healthcare Trend**

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of net OPEB liability to changes in healthcare cost trend rates are as follows:

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

	1% Decrease	Healthcare Trend Rates	1% Increase
Total OPEB liability	\$ 474,117	\$ 567,645	\$ 689,872
Plan fiduciary net position	-	-	-
Net OPEB liability	<u>\$ 474,117</u>	<u>\$ 567,645</u>	<u>\$ 689,872</u>
Plan fiduciary net position as a percentage of the total OPEB liability	0.00%	0.00%	0.00%

**Actuarial Methods and Assumptions**

The total OPEB liability for the Plan was determined by an actuarial valuation as of January 1, 2025, using the following methods and assumptions applied to all periods included in the measurement:

*Actuarial Cost Method*

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

For medical and pharmacy, historical claims and census records were assembled and provided through June 30, 2023. Medicare and non-Medicare eligible medical and prescription experience were analyzed. It was assumed that current enrollment distribution of benefit options would remain constant in the future for retirees. The cost was distributed based on the current covered population and the actuary's standard age curves which vary by age, gender and Medicare status. Children costs are converted to a load on the non-Medicare retirees which implicitly assumes that future retirees will have the same child distribution as current retirees.

*Assumptions*

The actuarial assumptions used in the January 1, 2025 actuarial valuation were adopted by the Maine State Retirement Consolidated Plan for Participating Local Districts as of June 30, 2022 and based on the experience study covering the period from June 30, 2016 through June 30, 2020. As of January 1, 2025, they are as follows:

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Discount Rate - 4.08% per annum for year end 2025 reporting. 3.26% per annum for year end 2024 reporting.

Trend Assumptions:

Medical Trend assumptions were developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model. The SOA model was released in December 2007 and version 2025\_1b was used for this valuation. The following assumptions were input into this model:

<u>Variable</u>	<u>Rate</u>
Rate of Inflation	2.38%
Rate of Growth in Real Income/GDP per capital 2029+	1.40%
Extra Trend due to Taste/Technology 2029+	1.10%
Expected Health Share of GDP 2034	19.00%
Health Share of GDP Resistance Point	18.00%
Year for Limiting Cost Growth to GDP Growth	2045

The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgements of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of the SOA Project Oversight Group. The rate for the extra trend for taste and technology was set above the baseline of 1.1% (to 1.2%) to move closer to the 30-year average to reflect the future projections from the Centers for Medicare and Medicaid Services Office of the Actuary (CMS OACT). The Medicare Trustee Report and CBO Long-Term Budget Outlook.

The trends selected from 2025 to 2028 were based on plan design, population weighting, renewal projections and market analysis. For years 2029 to 2033, these are interpolated from 2028 to 2034 (which is the product of the inflation, GDP and extra trend rate assumptions).

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Deductibles, Co-payments and Out of Pocket Maximums are assumed to increase at the above trend rates. The ultimate trend rate reflects an assumed nominal per capital GDP growth.

Administrative and claims expense - 3% per annum.

Future plan changes - Assumes that the current Plan and cost-sharing structure remain in place for all future years.

Retirement Rates - Rates vary for plans with no explicit employer subsidy (or payment) versus those plans defining an explicit employer subsidy (or payment). The rates are based on assumptions from the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2021.

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims. A constant cost sharing in plan design between employer and employees is assumed.

Family Enrollment Composition - For males, 50% of future retirees under the age of 65 and 50% of current retirees are married and elect spousal coverage while females are at 30% for both. 25% of male and female future retirees over the age of 65 are married and elect spousal coverage.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

Administrative expenses - Determined separately for non-Medicare and Medicare retirees including the estimated impact of rebates.

Disability Incidence - Disabled lives will be considered active employees and will not be valued separately.

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method.

Dates of Hire - Needed to be assumed for some employees and will be based on the average age at hire for similar employees.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Rate of Mortality:

Healthy Annuitant - Based on 112.1% and 118.5% of the 2010 Public Plan General Benefits-Weighted Healthy Retiree Mortality Table, respectively, for males and females. The proposed rates are projected generationally using the RPEC\_2020 model, with an ultimate rate of 1.00% for ages 80 and under, grading down to 0.05% at age 95 and further grading down to 0.00% at age 115, along with convergence to the ultimate rates in the year 2027. All other parameters used in the RPEC\_2020 model are those included in the published MP-2020 scale. As prescribed by the Trust, mortality rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local Districts at June 30, 2021.

Active Employees - Rates of mortality are based on 83.5% and 88.6% of the 2010 Public Plan General Benefits- Weighted Employee Mortality Table, respectively, for males and females. These rates are generationally projected using the same version of the RPEC\_2020 model as described in the healthy annuitant mortality. As prescribed by the Trust, mortality rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local Districts at June 30, 2021.

Retiree Continuation Percentage:

Medicare participant retirees - 100% assumed to continue in the plan elected

Pre-Medicare plan retirees and active participants - 75% assumed to continue coverage once Medicare-eligible

Pre-Medicare plan spouses and spouses of active participants - 50% assumed to continue coverage once Medicare-eligible

**Changes in Net OPEB Liability**

Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2025 with the following exceptions:

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 21 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

*Differences between Expected and Actual Experience*

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The difference between expected and actual experience as of January 1, 2025 was (\$129,948).

*Changes in Assumptions*

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used in the January 1, 2025 actuarial valuation were adopted by the Maine State Retirement Consolidated Plan for Participating Local Districts as of June 30, 2021 and based on the experience study covering the period from June 30, 2016 through June 30, 2020. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

*Differences between Projected and Actual Earnings on OPEB Plan Investments*

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

**OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to this Plan can be found at the City office at 6 Church Street, Gardiner, Maine 04345.

NOTE 22 - TAX INCREMENT FINANCING DISTRICT

The City has established eight tax increment financing districts under the terms of applicable state laws, which are accounted for in the TIF Fund. Additionally, the City enters into property tax abatement agreements in the form of credit enhancement agreements (CEA's) with local businesses and individuals, as authorized by the State of Maine Department of Economic and Community Development, for the purpose of attracting or retaining businesses within the City, promoting economic development

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 22 - TAX INCREMENT FINANCING DISTRICT (CONTINUED)

through real estate development and job creation, as well as infrastructure improvements. The CEA's outline conditions for the reimbursement of a percentage of the tax revenues generated through the increased values of certain parcels within the district. For the fiscal year ended June 30, 2025, the City remitted a total of \$102,540 in credit enhancement payments. The following details each TIF district within the City as well as the terms and amounts of credit enhancement agreements within each TIF district.

The City established the **Libby Hill Area Wide Tax Incremental Financing District** in the spring of 2009. This thirty-year TIF includes all the remaining lots within Libby Hill Phase I and Phase II that were not already in a separate TIF agreement as of that date. Credit enhancement agreements are decided on a case-by-case basis. Any captured assessed value will be applied to debt service on Libby Hill and economic development expenditures. Total credit enhancement payments made during the year by the City to the developers totaled \$47,436.

The City established the **Harper's II LLC Municipal Development Tax Incremental Financing District** on March 23, 2001, for the purpose of economic development in the Libby Hill Business Park. The TIF will help offset the specific costs of the high-tech facility by paying for a portion of the marginal increase in debt service. This District was amended in 2011 to 30 years and increased by 24.86 acres to include all Business Park roads and infrastructure areas. Fiscal year 2020 was the final year of the credit enhancement agreement for this district and, therefore, the City now retains 100% of the tax payments to be used in their entirety towards economic development.

The City established the **Downtown Municipal Development Tax Incremental Financing District** on March 20, 2003, for the purpose of improving the downtown area. The TIF will fund debt service payments for a bond issued for downtown improvements. The TIF was designated for 10 years or until the project costs are expended. This District was amended in 2009 to 30 years and increased in size to include City owned areas including the City Common and portions of Church and School Streets leading to the downtown area. A credit enhancement agreement is in place for Johnson Hall with 100% reimbursement through fiscal year ending June 30, 2021, changing to 100% reimbursement of the tax payment that exceeds \$19,000 through fiscal year ending June 30, 2026. The credit enhancement agreement for the year ended June 30, 2025 was \$16,290.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 22 - TAX INCREMENT FINANCING DISTRICT (CONTINUED)

The City established the **Pine State Trading Municipal Development Tax Incremental Financing District** on March 30, 2004, for the purpose of economic development in the Libby Hill Business Park. The TIF will help offset the costs of a new building by paying for a portion of the project. The TIF was designated for 10 years and 50% of the captured assessed value will be applied to the Credit Enhancement Agreement. This District was amended in 2011 to 30 years and increased by 24.86 acres to include all Business Park roads and infrastructure areas. Fiscal year 2014 was the final year of the credit enhancement agreement for this district and, therefore, the City now retains 100% of the tax payments to be used in their entirety towards economic development.

The City established the **EJ Prescott Tax Incremental Financing District** in March 2005. The TIF was designated as follows: 75% of the captured assessed value to be paid to developers for years one through six and 50% for years seven through ten. This District was amended in 2011 to 30 years and increased by 24.86 acres to include all Business Park roads and infrastructure areas. Fiscal year 2015 was the final year of the credit enhancement agreement for this district and, therefore, the City now retains 100% of the tax payments to be used in their entirety towards economic development.

The City established the **Associated Grocers Tax Incremental Financing District** in 2006, encompassing the facility's 40,000 square foot expansion completed in 2005. This District was amended in 2011 to 30 years and increased by 24.88 acres to include all Business Park roads and infrastructure areas, as well as a fire suppression system that supports the property. This property is owned by Stag Industrial Holdings and is occupied by Core Mark. Fiscal year 2011 was the final year of the credit enhancement agreement for this District due to foreclosure sale and, therefore, the City now retains 100% of the tax payments to be used in their entirety towards economic development.

The City established the **Summer Street Affordable Housing Municipal Development and Tax Increment Financing District** on October 6, 2016, to assist with the proposed development of a senior housing project and a workforce housing project. The TIF is for thirty years. The District was amended in fiscal year 2019 and now encompasses 1.75 acres located at 58-60 Summer Street and 59 Summer Street. An area of the District was removed and returned to the Downtown Tax Increment Financing District for construction of a Kidney Dialysis Center upon approval from the Maine State Housing Authority and the Department of Economic Development. Total credit enhancement payments made during the year by the City to the developer totaled \$7,976.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 22 - TAX INCREMENT FINANCING DISTRICT (CONTINUED)

The City established the **Central Maine Crossing Omnibus Municipal Development and Tax Increment Financing District** on March 23, 2020. The District is comprised of 6 parcel, 23.19 acre commercially zoned subdivision. The Term of the District is 30 years at 100% capture of the districts increased assessed value. The City intends to utilize its portion of the captured tax to fund infrastructure development and public safety facilities and equipment related to the establishment of the district, as well as quality childcare cost and administrative costs related to economic development. There is currently one credit enhancement agreement in place for lot 2 of the district, which is occupied by the Maine General Health Medical Care Facility. The agreement term is for 10 years starting in FY21 and includes 40% of captured tax reimbursed to the developer with the possibility of an additional 20% reimbursement if certain benchmarks are met by the developer. The intent of the CEA is to assist in the road buildout costs associated with the remainder of the District in order to secure future development. Total credit enhancement payments were withheld during the year by the City to the developer totaled \$38,060 pending confirmation of developer road expenses.

The City established the **Commonwealth Omnibus Municipal Tax Increment Financing District** on March 6, 2024. The district is comprised of 18 parcels and contains 54.90 acres of mixed-use zoned area. The term of the district is 30 years at 100% capture of the districts increased assessed real property value. The City intends to utilize its portion of the captured tax to fund general infrastructure development directly related to or made necessary by the district, public safety and facilities and equipment related to the establishment of the district, qualifying costs of construction or renovations of municipal central administrative offices, qualifying affordable housing initiatives, expansion of broadband infrastructure, recreational trails, as well as quality childcare costs and administrative costs related to economic development. There is currently one credit enhancement agreement in place for one parcel in the district which is occupied by P&M Realty. The agreement term is for 10 years starting July 1, 2024, and provides for a fixed amount of \$30,000 annually (less any associated administrative costs) reimbursed to the developer to assist in project costs associated with the construction of a vehicle storage facility.

NOTE 23 - COMMITMENTS AND CONTINGENCIES

The City participates in numerous State and Federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at June 30, 2025 may be impaired. In the opinion

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 23 - COMMITMENTS AND CONTINGENCIES (CONTINUED)

of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

Fuel Depot

The City and School Administrative No. 11 entered into a ten-year inter-local agreement on February 7, 2016. The City (\$3,000) and School (\$7,000) make annual payments into a capital improvement fund that the school administers. The agreement may be extended once for a term of ten years.

IT Support Services

On March 3, 2023, the City entered into a technology maintenance and service contract with A Partner in Technology. The fiscal year contract amount is \$43,750 for a prepaid block of 350 hours.

Building and Equipment Rental

On April 2, 2019 the City entered into a five-year agreement with Kennebec County to share a building, communications equipment and a communications tower for an annual fee of \$2,000. The agreement may be renewed for two additional five-year terms.

NOTE 24 - JOINT VENTURE

The City of Gardiner, Maine has entered into a joint venture with a number of other municipalities. This joint venture is considered to be a separate reporting entity and has not been included within the financial statements of the City. The joint venture is as follows:

FirstPark

Kennebec Regional Development Authority (FirstPark) was formed in 1998 through an act of the Maine State Legislature. Its primary purposes according to the act were to strengthen the financial condition of local governments within the geographic territory of the Authority, while combining resources and sharing costs for meeting regional and economic development needs and challenges; to promote and develop infrastructure and programs for employment and economic development opportunities and other conditions to positively affect regional development. The intent was that the members would fund the startup costs and then benefit from the subsequent tax

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 24 - JOINT VENTURE (CONTINUED)

revenues. There are currently 24 local governments who are members of the Authority, including the City of Gardiner, Maine. The Authority derives most of its revenue from participants, but also receives some grant revenues from the State of Maine. In fiscal year 2025, the City of Gardiner, Maine contributed \$22,143. However, the City received a portion of the tax revenues generated, which amounted to \$23,888 in fiscal year 2025, for a net reimbursement of \$1,745. Complete financial statements may be obtained from Kennebec Regional Development Authority/FirstPark at P.O. Box 246, Oakland, Maine 04963.

NOTE 25 - INTERLOCAL AGREEMENTS

New Mills Dam

The City of Gardiner, Maine, Town of Litchfield, Maine and the Town of Richmond, Maine have an interlocal agreement for the ownership and responsibility of the New Mills Dam located in Gardiner, Maine. The New Mills Dam Committee was established in 1999 and consists of three members from each municipality. The City of Gardiner, Maine is designated as the administrative agent. The City is responsible for 27% of the share of costs.

City of Gardiner Ambulance Service

The City of Gardiner, Maine and the Towns of Chelsea, Farmingdale, Litchfield, Pittston, Randolph, Richmond and West Gardiner have an interlocal agreement for ambulance services. This service is effective from July 1, 2024 to June 30, 2025 and shall be an annual agreement that is renewable annually automatically. The agreement is subject to termination by either party at the end of any one-year term.

Wastewater

The City of Gardiner, Maine, Town of Farmingdale, Maine and the Town of Randolph, Maine have an interlocal agreement for sewage disposal located in Gardiner, Maine. The total cost of providing the common sewage collection and treatment service and the proportionate shares are determined and adjusted monthly based on metered flows. The agreement term is indefinite unless terminated by the mutual consent of all parties, but not prior to the expiration date of the City of Gardiner, Maine's bond issue for the construction of the sewage treatment plant. An advisory board was established consisting of seven members; two members appointed by the Town of Farmingdale's Selectboard, two members appointed by the Town of Randolph's Selectboard and three members appointed by City of Gardiner.

CITY OF GARDINER, MAINE

NOTES TO FINANCIAL STATEMENTS  
JUNE 30, 2025

NOTE 26 - LETTER OF CREDIT

At June 30, 2025, the City has an outstanding irrevocable standby letter of credit issued by the Federal Home Loan Bank of Boston serving as collateral for its deposits held at Camden National Bank. This letter of credit, which expires at the close of business on August 29, 2025 authorizes multiple and partial draws only up to the amount of \$6,750,000. There were no draws for the year ended June 30, 2025.

NOTE 27 - RESTATEMENTS

In 2024, the City determined that certain transactions required restatement. The governmental and business-type activities were restated due to the GASB No. 101 "Compensated Absences" pronouncement. Additionally, the fund balances for the permanent funds were restated. The restatements are as follows:

	<u>6/30/24 As Previously Reported</u>	<u>Net Position/ Fund Balance Corrections</u>	<u>6/30/24 As Restated</u>
Government-Wide			
Governmental Activities	\$11,692,435	\$ 72,578	\$11,765,013
Business-Type Activities	<u>9,723,527</u>	<u>210,918</u>	<u>9,934,445</u>
	<u>\$21,415,962</u>	<u>\$ 283,496</u>	<u>\$21,699,458</u>
Governmental Funds			
Major Funds:			
General Fund	\$ 3,746,169	\$ -	\$ 3,746,169
ARPA Fund	-	-	-
Other Governmental Funds	<u>1,172,890</u>	<u>17</u>	<u>1,172,907</u>
Total Governmental Funds	<u>\$ 4,919,059</u>	<u>\$ 17</u>	<u>\$ 4,919,076</u>

## Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund
- Schedule of Proportionate Share of the Net Pension Liability
- Schedule of Contributions - Pension
- Schedule of Proportionate Share of the Net OPEB Liability - Life Insurance
- Schedule of Changes in Net OPEB Liability - Health Plan
- Schedule of Changes in Net OPEB Liability and Related Ratios - Health Plan
- Schedule of Contributions - OPEB
- Notes to Required Supplementary Information

## CITY OF GARDINER, MAINE

BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS  
 BUDGET AND ACTUAL - GENERAL FUND  
 FOR THE YEAR ENDED JUNE 30, 2025

	Budgeted Amounts		Actual Amounts	Variance Positive (Negative)
	Original	Final		
Budgetary Fund Balance, July 1	\$ 3,746,169	\$ 3,746,169	\$ 3,746,169	\$ -
Resources (Inflows):				
Taxes:				
Property taxes	9,165,885	9,165,885	8,865,906	(299,979)
Excise taxes	1,250,000	1,250,000	1,387,564	137,564
Intergovernmental Revenues:				
State revenue sharing	1,186,868	1,186,868	1,268,350	81,482
Homestead reimbursement	366,107	366,107	366,107	-
BETE reimbursement	132,109	132,109	132,201	92
Urban rural initiative	84,000	84,000	85,324	1,324
Tree growth	4,800	4,800	5,208	408
Veterans' reimbursement	5,300	5,300	4,880	(420)
Library	140,900	140,900	140,901	1
Other	248,200	248,200	232,042	(16,158)
Investment income	200,000	200,000	220,346	20,346
Interest on taxes/lien costs	55,000	55,000	53,322	(1,678)
Licenses and permits	65,000	65,000	93,094	28,094
Charges for services	51,500	51,500	56,332	4,832
Miscellaneous revenues	100,000	100,000	181,008	81,008
Transfers from other funds	149,145	149,145	524,380	375,235
Amounts Available for Appropriation	<u>16,950,983</u>	<u>16,950,983</u>	<u>17,363,134</u>	<u>412,151</u>
Charges to Appropriations (Outflows):				
General government	1,141,975	1,141,975	1,071,136	70,839
Technology	153,810	153,810	145,043	8,767
Public safety	3,209,880	3,209,880	3,285,550	(75,670)
Public works	1,919,084	1,919,084	1,791,792	127,292
Community services	1,048,153	1,048,153	971,669	76,484
Education	4,967,744	4,967,744	4,967,744	-
County tax	616,809	616,809	616,809	-
Unclassified	40,853	40,853	-	40,853
Debt service:				
Principal	525,208	1,007,735	520,182	487,553
Interest	81,298	81,298	81,298	-
Transfers to other funds	-	-	5,000	(5,000)
Total Charges to Appropriations	<u>13,704,814</u>	<u>14,187,341</u>	<u>13,456,223</u>	<u>731,118</u>
Budgetary Fund Balance, June 30	<u>\$ 3,246,169</u>	<u>\$ 2,763,642</u>	<u>\$ 3,906,911</u>	<u>\$ 1,143,269</u>
Carryforward of fund balance	\$ -	\$ 482,527	\$ -	\$ (482,527)
Utilization of Assigned Fund Balance	<u>500,000</u>	<u>500,000</u>	<u>-</u>	<u>(500,000)</u>
	<u>\$ 500,000</u>	<u>\$ 982,527</u>	<u>\$ -</u>	<u>\$ (982,527)</u>

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/(ASSET)  
LAST 10 FISCAL YEARS\*

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<u>PLD Plan:</u>										
Proportion of the net pension liability/(asset)	0.49%	0.49%	0.55%	0.59%	0.55%	0.58%	0.57%	0.53%	0.53%	0.63%
Proportionate share of the net pension liability/(asset)	\$ 1,969,985	\$ 1,573,758	\$ 1,467,347	\$ (191,080)	\$ 2,193,688	\$ 1,779,402	\$ 1,559,572	\$ 2,152,665	\$ 3,093,407	\$ 1,999,226
Covered payroll	\$ 4,259,455	\$ 3,757,612	\$ 3,707,561	\$ 3,485,950	\$ 3,110,220	\$ 3,108,117	\$ 2,870,972	\$ 2,577,844	\$ 2,695,361	\$ -
Proportionate share of the net pension liability/(asset) as a percentage of its covered payroll	46.25%	41.88%	39.58%	-5.48%	70.53%	57.25%	54.32%	83.51%	114.77%	0.00%
Plan fiduciary net position as a percentage of the total pension liability/(asset)	91.06%	92.34%	93.26%	100.86%	88.35%	90.62%	91.14%	86.43%	86.40%	81.61%

\* The amounts presented for each fiscal year were determined as of June 30.

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

SCHEDULE OF CONTRIBUTIONS - PENSION  
LAST 10 FISCAL YEARS

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<u>PLD Plan:</u>										
Contractually required contribution	\$ 541,359	\$ 486,231	\$ 449,002	\$ 434,499	\$ 406,826	\$ 356,845	\$ 356,859	\$ 316,342	\$ 270,778	\$ 274,365
Contributions in relation to the contractually required contribution	<u>(541,359)</u>	<u>(486,231)</u>	<u>(449,002)</u>	<u>(434,499)</u>	<u>(406,826)</u>	<u>(356,845)</u>	<u>(356,859)</u>	<u>(316,342)</u>	<u>(270,778)</u>	<u>(274,365)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 4,783,265	\$ 4,259,455	\$ 3,757,612	\$ 3,707,561	\$ 3,485,950	\$ 3,110,220	\$ 3,108,117	\$ 2,870,972	\$ 2,577,844	\$ 2,695,361
Contributions as a percentage of covered payroll	11.32%	11.42%	11.95%	11.72%	11.67%	11.47%	11.48%	11.02%	10.50%	10.18%

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
LIFE INSURANCE  
LAST 10 FISCAL YEARS\*

	2025	2024	2023	2022	2021	2020	2019	2018
<u>PLD Life Insurance:</u>								
Proportion of the net OPEB liability	0.33%	0.42%	0.43%	0.46%	0.52%	0.51%	0.45%	0.48%
City's proportionate share of the net OPEB liability	\$ 35,955	\$ 57,377	\$ 61,698	\$ 47,361	\$ 68,908	\$ 109,787	\$ 91,492	\$ 79,786
State's proportionate share of the net OPEB liability associated with the Town	-	-	-	-	-	-	-	-
Total	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered-employee payroll	\$ 4,259,455	\$ 3,757,612	\$ 3,707,561	\$3,485,950	\$ 3,110,220	\$ 3,108,117	\$ 2,870,972	\$2,577,844
Proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	0.84%	1.53%	1.66%	1.36%	2.22%	3.53%	3.19%	3.10%
Plan fiduciary net position as a percentage of the total OPEB liability	67.88%	59.71%	56.15%	48.68%	55.40%	43.18%	43.92%	47.42%

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

SCHEDULE OF CHANGES IN NET OPEB LIABILITY  
HEALTH PLAN  
FOR YEAR ENDED JUNE 30, 2025

	2025	2024	2023	2022	2021	2020	2019
<u>Total OPEB liability</u>							
Service cost (BOY)	\$ 34,045	\$ 22,079	\$ 26,509	\$ 30,551	\$ 26,345	\$ 19,189	\$ 21,419
Interest (includes interest on service cost)	18,887	17,445	10,408	13,648	15,623	19,207	16,804
Changes of benefit terms	-	-	-	-	-	(11,551)	-
Differences between expected and actual experience	-	(1,238)	-	(194,875)	-	(8,655)	-
Changes of assumptions	(18,035)	78,226	(58,822)	26,365	39,084	87,433	(45,520)
Benefit payments, including refunds of member contributions	(24,914)	(11,347)	(8,576)	(11,849)	(11,393)	(10,729)	(10,316)
Net change in total OPEB liability	\$ 9,983	\$ 105,165	\$ (30,481)	\$ (136,160)	\$ 69,659	\$ 94,894	\$ (17,613)
Total OPEB liability - beginning	\$ 557,662	\$ 452,497	\$ 482,978	\$ 619,138	\$ 549,479	\$ 454,585	\$ 472,198
Total OPEB liability - ending	\$ 567,645	\$ 557,662	\$ 452,497	\$ 482,978	\$ 619,138	\$ 549,479	\$ 454,585
<u>Plan fiduciary net position</u>							
Contributions - employer	\$ 24,914	\$ 11,347	\$ 8,576	\$ 11,849	\$ 11,393	\$ 10,729	\$ 10,316
Contributions - member	-	-	-	-	-	-	-
Net investment income	-	-	-	-	-	-	-
Benefit payments, including refunds of member contributions	(24,914)	(11,347)	(8,576)	(11,849)	(11,393)	(10,729)	(10,316)
Administrative expense	-	-	-	-	-	-	-
Net change in fiduciary net position	-	-	-	-	-	-	-
Plan fiduciary net position - beginning	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Plan fiduciary net position - ending	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Net OPEB liability - ending	\$ 567,645	\$ 557,662	\$ 452,497	\$ 482,978	\$ 619,138	\$ 549,479	\$ 454,585
Plan fiduciary net position as a percentage of the total OPEB liability	-	-	-	-	-	-	-
Covered payroll	\$ 2,829,231	\$ 2,829,231	\$ 2,188,883	\$ 2,188,883	\$ 2,482,628	\$ 2,482,628	\$ 2,025,392
Net OPEB liability as a percentage of covered payroll	20.1%	19.7%	20.7%	22.1%	24.9%	22.1%	22.4%

\* The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS - HEALTH PLAN LAST 10 FISCAL YEARS\*

	2025	2024	2023	2022	2021	2020	2019	2018
<u>Total OPEB liability</u>								
Service cost (BOY)	\$ 34,045	\$ 22,079	\$ 26,509	\$ 30,551	\$ 26,345	\$ 19,189	\$ 21,419	\$ 15,133
Interest (includes interest on service cost)	18,887	17,445	10,408	13,648	15,623	19,207	16,804	13,130
Changes of benefit terms	-	-	-	-	-	(11,551)	-	-
Differences between expected and actual experience	-	(1,238)	-	(194,875)	-	(8,655)	-	34,782
Changes of assumptions	(18,035)	78,226	(58,822)	26,365	39,084	87,433	(45,520)	79,541
Benefit payments, including refunds of member contributions	(24,914)	(11,347)	(8,576)	(11,849)	(11,393)	(10,729)	(10,316)	(5,165)
Net change in total OPEB liability	\$ 9,983	\$ 105,165	\$ (30,481)	\$ (136,160)	\$ 69,659	\$ 94,894	\$ (17,613)	\$ 137,421
Total OPEB liability - beginning	\$ 557,662	\$ 452,497	\$ 482,978	\$ 619,138	\$ 549,479	\$ 454,585	\$ 472,198	\$ 334,777
Total OPEB liability - ending	\$ 567,645	\$ 557,662	\$ 452,497	\$ 482,978	\$ 619,138	\$ 549,479	\$ 454,585	\$ 472,198
<u>Plan fiduciary net position</u>								
Contributions - employer	\$ 24,914	\$ 11,347	\$ 8,576	\$ 11,849	\$ 11,393	\$ 10,729	\$ 10,316	5,165
Contributions - member	-	-	-	-	-	-	-	-
Net investment income	-	-	-	-	-	-	-	-
Benefit payments, including refunds of member contributions	(24,914)	(11,347)	(8,576)	(11,849)	(11,393)	(10,729)	(10,316)	(5,165)
Administrative expense	-	-	-	-	-	-	-	-
Net change in fiduciary net position	-	-	-	-	-	-	-	-
Plan fiduciary net position - beginning	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Plan fiduciary net position - ending	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Net OPEB liability - ending	\$ 567,645	\$ 557,662	\$ 452,497	\$ 482,978	\$ 619,138	\$ 549,479	\$ 454,585	\$ 472,198
Plan fiduciary net position as a percentage of the total OPEB liability	-	-	-	-	-	-	-	-
Covered payroll	\$ 2,829,231	\$ 2,829,231	\$ 2,188,883	\$ 2,188,883	\$ 2,482,628	\$ 2,482,628	\$ 2,025,392	\$ 2,025,392
Net OPEB liability as a percentage of covered payroll	20.1%	19.7%	20.7%	22.1%	24.9%	22.1%	22.4%	23.3%

\* The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

SCHEDULE OF CONTRIBUTIONS - OPEB  
LAST 10 FISCAL YEARS\*

	2025	2024	2023	2022	2021	2020	2019	2018	
<u>MMEHT - Health Plan:</u>									
Employer contributions	\$ 24,914	\$ 11,347	\$ 8,576	\$ 11,849	\$ 11,393	\$ 10,729	\$ 10,316	\$ 5,165	
Benefit payments	(24,914)	(11,347)	(8,576)	(11,849)	(11,393)	(10,729)	(10,316)	(5,165)	
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Covered payroll	\$ 2,829,231	\$ 2,829,231	\$ 2,188,883	\$ 2,188,883	\$ 2,482,628	\$ 2,482,628	\$ 2,025,392	\$ 2,025,392	
Contributions as a percentage of covered payroll	0.88%	0.40%	0.39%	0.54%	0.46%	0.43%	0.51%	0.26%	
<u>PLD Life Insurance:</u>									
Contractually required contribution	\$ 5,199	\$ 6,281	\$ 4,378	\$ 2,494	\$ 1,855	\$ 1,904	\$ 2,296	\$ 2,000	\$ 2,034
Contributions in relation to the contractually required contribution	(5,199)	(6,281)	(4,378)	(2,494)	(1,855)	(1,904)	(2,296)	(2,000)	(2,034)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Covered-employee payroll	\$ 4,783,265	\$ 4,259,455	\$ 3,757,612	\$ 3,707,561	\$ 3,485,950	\$ 3,110,220	\$ 3,108,117	\$ 2,870,972	\$ 2,577,844
Contributions as a percentage of covered-employee payroll	0.11%	0.15%	0.12%	0.07%	0.05%	0.06%	0.07%	0.07%	0.08%

\* The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED JUNE 30, 2025

**Changes of Assumptions**

MEPERS PLD Plan:

There were no changes of assumptions.

MEPERS PLD OPEB Plan:

There were no changes to assumptions.

MMEHT OPEB Plan:

The discount rate was updated to reflect the December 26, 2024 Bond Buyer 20-Bond GO Index. Short-term trends were adjusted in this valuation to reflect the expected 2025 per capita costs, premium increases, and an increase in expected rebates.

## Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Schedule of Departmental Operations - General Fund
- Combining Balance Sheet - Nonmajor Governmental Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds
- Combining Balance Sheet - Nonmajor Special Revenue Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds
- Combining Balance Sheet - Nonmajor Capital Projects Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Capital Projects Funds
- Combining Balance Sheet - Nonmajor Permanent Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Permanent Funds
- Schedule of General Capital Assets by Function
- Schedule of Changes in General Capital Assets by Function

## CITY OF GARDINER, MAINE

COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2025

	Special Revenue Funds	Capital Projects Funds	Permanent Funds	Total Nonmajor Governmental Funds
<b>ASSETS</b>				
Cash and cash equivalents	\$ 24,954	\$ -	\$ 131,711	\$ 156,665
Investments	-	-	323,654	323,654
Accounts receivable (net of allowance for uncollectibles)	205,286	103,518	-	308,804
Due from other funds	1,337,454	821,896	-	2,159,350
<b>TOTAL ASSETS</b>	<b>\$ 1,567,694</b>	<b>\$ 925,414</b>	<b>\$ 455,365</b>	<b>\$ 2,948,473</b>
<b>LIABILITIES</b>				
Accounts payable	\$ 265,668	\$ 178,947	\$ -	\$ 444,615
Due to other funds	8,882	-	983	9,865
<b>TOTAL LIABILITIES</b>	<b>274,550</b>	<b>178,947</b>	<b>983</b>	<b>454,480</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred revenue	26,109	-	-	26,109
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>26,109</b>	<b>-</b>	<b>-</b>	<b>26,109</b>
<b>FUND BALANCES</b>				
Nonspendable	-	-	307,399	307,399
Restricted	1,276,112	-	146,983	1,423,095
Committed	-	746,467	-	746,467
Assigned	-	-	-	-
Unassigned (deficits)	(9,077)	-	-	(9,077)
<b>TOTAL FUND BALANCES</b>	<b>1,267,035</b>	<b>746,467</b>	<b>454,382</b>	<b>2,467,884</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>	<b>\$ 1,567,694</b>	<b>\$ 925,414</b>	<b>\$ 455,365</b>	<b>\$ 2,948,473</b>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2025

	Special Revenue Funds	Capital Projects Funds	Permanent Funds	Total Nonmajor Governmental Funds
REVENUES				
Intergovernmental	\$ 90,358	\$ 948,551	\$ -	\$ 1,038,909
Taxes	1,343,219	-	-	1,343,219
Charges for services	6,000	-	-	6,000
Investment income	-	-	5,796	5,796
Other	817,510	-	52,333	869,843
TOTAL REVENUES	<u>2,257,087</u>	<u>948,551</u>	<u>58,129</u>	<u>3,263,767</u>
EXPENDITURES				
General government	219,465	-	-	219,465
Public safety	5,000	-	-	5,000
Public works	24,835	264,929	-	289,764
Community services	868,399	-	-	868,399
Debt Service:				
Principal	146,698	-	-	146,698
Interest	72,229	-	-	72,229
TOTAL EXPENDITURES	<u>1,336,626</u>	<u>264,929</u>	<u>-</u>	<u>1,601,555</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>920,461</u>	<u>683,622</u>	<u>58,129</u>	<u>1,662,212</u>
OTHER FINANCING SOURCES (USES)				
Transfers in	8,000	150,000	-	158,000
Transfers (out)	(525,235)	-	-	(525,235)
TOTAL OTHER FINANCING SOURCES (USES)	<u>(517,235)</u>	<u>150,000</u>	<u>-</u>	<u>(367,235)</u>
NET CHANGE IN FUND BALANCES (DEFICIT)	<u>403,226</u>	<u>833,622</u>	<u>58,129</u>	<u>1,294,977</u>
FUND BALANCES (DEFICIT) - JULY 1, AS PREVIOUSLY REPORTED	863,809	(87,155)	396,236	1,172,890
FUND BALANCE CORRECTIONS	-	-	17	17
FUND BALANCES (DEFICIT) - JULY 1	<u>863,809</u>	<u>(87,155)</u>	<u>396,253</u>	<u>1,172,907</u>
FUND BALANCES (DEFICIT) - JUNE 30	<u>\$ 1,267,035</u>	<u>\$ 746,467</u>	<u>\$ 454,382</u>	<u>\$ 2,467,884</u>

See accompanying independent auditor's report and notes to financial statements.

## Special Revenue Funds

Special revenue funds are established to account for the proceeds of specific revenue sources (other than fiduciary trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

## CITY OF GARDINER, MAINE

## COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS

JUNE 30, 2025

	21 Development and Planning	22 ARPA Fund	23 TIF Funds	24 Public Safety Grants	25 Libby Hill Tower
<b>ASSETS</b>					
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ -	\$ -
Accounts receivable (net of allowance for uncollectibles)	195,806	-	-	7,502	-
Due from other funds	262,798	26,109	983,880	24,382	-
<b>TOTAL ASSETS</b>	<u>\$ 458,604</u>	<u>\$ 26,109</u>	<u>\$ 983,880</u>	<u>\$ 31,884</u>	<u>\$ -</u>
<b>LIABILITIES</b>					
Accounts payable	\$ 122,815	\$ -	\$ 141,477	\$ 1,058	\$ 318
Due to other funds	-	-	-	-	8,759
<b>TOTAL LIABILITIES</b>	<u>122,815</u>	<u>-</u>	<u>141,477</u>	<u>1,058</u>	<u>9,077</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred revenue	-	26,109	-	-	-
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>-</u>	<u>26,109</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES (DEFICITS)</b>					
Nonspendable	-	-	-	-	-
Restricted	335,789	-	842,403	30,826	-
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	-	-	-	(9,077)
<b>TOTAL FUND BALANCES (DEFICITS)</b>	<u>335,789</u>	<u>-</u>	<u>842,403</u>	<u>30,826</u>	<u>(9,077)</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES (DEFICITS)</b>	<u>\$ 458,604</u>	<u>\$ 26,109</u>	<u>\$ 983,880</u>	<u>\$ 31,884</u>	<u>\$ -</u>

CITY OF GARDINER, MAINE

COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS  
JUNE 30, 2025

	26	27	28	29	
	Private	Wellness	Bradstreet	New	Total
	Grants		Fund	Mills	
				Dam	
<b>ASSETS</b>					
Cash and cash equivalents	\$ -	\$ -	\$ -	\$ 24,954	\$ 24,954
Accounts receivable (net of allowance for uncollectibles)	1,855	123	-	-	205,286
Due from other funds	18,580	-	20,083	1,622	1,337,454
<b>TOTAL ASSETS</b>	<u>\$ 20,435</u>	<u>\$ 123</u>	<u>\$ 20,083</u>	<u>\$ 26,576</u>	<u>\$ 1,567,694</u>
<b>LIABILITIES</b>					
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ 265,668
Due to other funds	-	123	-	-	8,882
<b>TOTAL LIABILITIES</b>	<u>-</u>	<u>123</u>	<u>-</u>	<u>-</u>	<u>274,550</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Deferred revenue	-	-	-	-	26,109
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>26,109</u>
<b>FUND BALANCES (DEFICITS)</b>					
Nonspendable	-	-	-	-	-
Restricted	20,435	-	20,083	26,576	1,276,112
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	-	-	-	(9,077)
<b>TOTAL FUND BALANCES (DEFICITS)</b>	<u>20,435</u>	<u>-</u>	<u>20,083</u>	<u>26,576</u>	<u>1,267,035</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES (DEFICITS)</b>	<u>\$ 20,435</u>	<u>\$ 123</u>	<u>\$ 20,083</u>	<u>\$ 26,576</u>	<u>\$ 1,567,694</u>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
NONMAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED JUNE 30, 2025

	21 Development and Planning	22 ARPA Fund	23 TIF Funds	24 Public Safety Grants	25 Libby Hill Tower
REVENUES					
Intergovernmental	\$ 78,662	\$ 10,740	\$ -	\$ 956	\$ -
Taxes	-	-	1,343,219	-	-
Charges for services	-	-	-	-	6,000
Other	379,940	-	97,584	280,570	-
TOTAL REVENUES	<u>458,602</u>	<u>10,740</u>	<u>1,440,803</u>	<u>281,526</u>	<u>6,000</u>
EXPENDITURES					
General government	-	10,740	200,616	-	8,109
Public safety	-	-	-	-	-
Public works	-	-	-	-	-
Community services	431,452	-	-	382,779	-
Debt Service:					
Principal	-	-	146,698	-	-
Interest	-	-	72,229	-	-
TOTAL EXPENDITURES	<u>431,452</u>	<u>10,740</u>	<u>419,543</u>	<u>382,779</u>	<u>8,109</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>27,150</u>	<u>-</u>	<u>1,021,260</u>	<u>(101,253)</u>	<u>(2,109)</u>
OTHER FINANCING SOURCES (USES)					
Transfers in	-	-	-	-	8,000
Transfers (out)	-	-	(525,235)	-	-
TOTAL OTHER FINANCING SOURCES (USES)	<u>-</u>	<u>-</u>	<u>(525,235)</u>	<u>-</u>	<u>8,000</u>
NET CHANGE IN FUND BALANCES (DEFICITS)	27,150	-	496,025	(101,253)	5,891
FUND BALANCES (DEFICITS) - JULY 1	<u>308,639</u>	<u>-</u>	<u>346,378</u>	<u>132,079</u>	<u>(14,968)</u>
FUND BALANCES (DEFICITS) - JUNE 30	<u>\$ 335,789</u>	<u>\$ -</u>	<u>\$ 842,403</u>	<u>\$ 30,826</u>	<u>\$ (9,077)</u>

CITY OF GARDINER, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 NONMAJOR SPECIAL REVENUE FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2025

	26 Private Grants	27 Wellness	28 Bradstreet Fund	29 New Mills Dam	Total
<b>REVENUES</b>					
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ 90,358
Taxes	-	-	-	-	1,343,219
Charges for services	-	-	-	-	6,000
Other	28,498	1,335	3,590	25,993	817,510
<b>TOTAL REVENUES</b>	<u>28,498</u>	<u>1,335</u>	<u>3,590</u>	<u>25,993</u>	<u>2,257,087</u>
<b>EXPENDITURES</b>					
General government	-	-	-	-	219,465
Public safety	5,000	-	-	-	5,000
Public works	-	-	-	24,835	24,835
Community services	49,633	1,335	3,200	-	868,399
Debt Service:					
Principal	-	-	-	-	146,698
Interest	-	-	-	-	72,229
<b>TOTAL EXPENDITURES</b>	<u>54,633</u>	<u>1,335</u>	<u>3,200</u>	<u>24,835</u>	<u>1,336,626</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(26,135)</u>	<u>-</u>	<u>390</u>	<u>1,158</u>	<u>920,461</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	-	-	-	8,000
Transfers (out)	-	-	-	-	(525,235)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(517,235)</u>
<b>NET CHANGE IN FUND BALANCES (DEFICITS)</b>	<u>(26,135)</u>	<u>-</u>	<u>390</u>	<u>1,158</u>	<u>403,226</u>
<b>FUND BALANCES (DEFICITS) - JULY 1</b>	<u>46,570</u>	<u>-</u>	<u>19,693</u>	<u>25,418</u>	<u>863,809</u>
<b>FUND BALANCES (DEFICITS) - JUNE 30</b>	<u>\$ 20,435</u>	<u>\$ -</u>	<u>\$ 20,083</u>	<u>\$ 26,576</u>	<u>\$ 1,267,035</u>

See accompanying independent auditor's report and notes to financial statements.

## Capital Projects Funds

Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary or trust funds.

## CITY OF GARDINER, MAINE

COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS  
JUNE 30, 2025

	Capital Projects Fund	Total
<b>ASSETS</b>		
Accounts receivable (net of allowance for uncollectibles)	\$ 103,518	\$ 103,518
Due from other funds	821,896	821,896
<b>TOTAL ASSETS</b>	<u>\$ 925,414</u>	<u>\$ 925,414</u>
<b>LIABILITIES</b>		
Accounts payable	\$ 178,947	\$ 178,947
<b>TOTAL LIABILITIES</b>	<u>178,947</u>	<u>178,947</u>
<b>FUND BALANCES</b>		
Nonspendable	-	-
Restricted	-	-
Committed	746,467	746,467
Assigned	-	-
Unassigned	-	-
<b>TOTAL FUND BALANCES</b>	<u>746,467</u>	<u>746,467</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 925,414</u>	<u>\$ 925,414</u>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
 FUND BALANCES - NONMAJOR CAPITAL PROJECTS FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2025

	Capital Projects Fund	Total
	<u>          </u>	<u>          </u>
REVENUES		
Intergovernmental	\$ 948,551	\$ 948,551
TOTAL REVENUES	<u>948,551</u>	<u>948,551</u>
EXPENDITURES		
Public works	264,929	264,929
TOTAL EXPENDITURES	<u>264,929</u>	<u>264,929</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	<u>683,622</u>	<u>683,622</u>
OTHER FINANCING SOURCES (USES)		
Transfers in	150,000	150,000
Transfers (out)	<u>          -</u>	<u>          -</u>
TOTAL OTHER FINANCING SOURCES (USES)	<u>150,000</u>	<u>150,000</u>
NET CHANGE IN FUND BALANCES (DEFICIT)	833,622	833,622
FUND BALANCES (DEFICIT) - JULY 1	<u>(87,155)</u>	<u>(87,155)</u>
FUND BALANCES (DEFICIT) - JUNE 30	<u>\$ 746,467</u>	<u>\$ 746,467</u>

See accompanying independent auditor's report and notes to financial statements.

## Permanent Funds

Permanent funds are used to account for assets held by the City of Gardiner, Maine that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended and unless otherwise specified, only earnings and not principal, may be used for purposes that benefit the City or its citizenry.

- The Henrietta Johnson Fire Department Fund of \$10,000 is a fund intended for the assistance and relief of sick or unfortunate members of the Gardiner Fire Department, former member(s) or their families.
- Lucy Harriman Children's Fund holds \$20,000 of nonexpendable gifts to the City. This trust was established for the assistance of needy children in Gardiner.
- Christmas Dinner Fund holds \$10,000 of nonexpendable gifts to the City. The purpose of this fund is to purchase groceries to provide Christmas dinners for the needy.
- Gardiner Fire Department Fund holds \$10,250 of nonexpendable gifts to the City. The purpose of this fund is the same as the Henrietta Johnson Fire Department fund.
- The Cemetery Perpetual Care Fund holds \$2,050 of nonexpendable gifts to the City. They were established by various donors for the ongoing care of City cemeteries from the income of the trust funds.
- The Isabel Harriman Fund of \$239,599 is for scholarships for deserving Gardiner area High School graduates to defray the cost of further vocational education.
- All Other Funds hold \$15,500 of nonexpendable gifts to the City. The income generated from these various funds is to be used to help the poor and help maintain the City's parks, libraries and cemeteries.

CITY OF GARDINER, MAINE

COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS  
JUNE 30, 2025

	Henrietta Johnson Fire Dept. Trust	Lucy Harriman Children's Fund	Christmas Dinner Fund	Gardiner Fire Department Fund
<b>ASSETS</b>				
Cash and cash equivalents	\$ 22,369	\$ 5,935	\$ 3,649	\$ 6,459
Investments	54,969	14,584	8,967	15,872
<b>TOTAL ASSETS</b>	<b>\$ 77,338</b>	<b>\$ 20,519</b>	<b>\$ 12,616</b>	<b>\$ 22,331</b>
<b>LIABILITIES</b>				
Accounts payable	\$ -	\$ -	\$ -	\$ -
<b>TOTAL LIABILITIES</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES</b>				
Nonspendable	10,000	20,000	10,000	10,250
Restricted	67,338	519	2,616	12,081
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	-
<b>TOTAL FUND BALANCES</b>	<b>77,338</b>	<b>20,519</b>	<b>12,616</b>	<b>22,331</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 77,338</b>	<b>\$ 20,519</b>	<b>\$ 12,616</b>	<b>\$ 22,331</b>

CITY OF GARDINER, MAINE

COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS  
 JUNE 30, 2025

	Cemetery Perpetual Care Fund	Isabel Harriman Fund	All Other Funds	Mt. Hope	Total
<b>ASSETS</b>					
Cash and cash equivalents	\$ 628	\$ 72,257	\$ 5,094	\$ 15,320	\$ 131,711
Investments	1,542	177,556	12,519	37,645	323,654
<b>TOTAL ASSETS</b>	<b><u>\$ 2,170</u></b>	<b><u>\$ 249,813</u></b>	<b><u>\$ 17,613</u></b>	<b><u>\$ 52,965</u></b>	<b><u>\$ 455,365</u></b>
<b>LIABILITIES</b>					
Due to other funds	\$ -	\$ -	\$ 983	\$ -	\$ 983
<b>TOTAL LIABILITIES</b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>983</u></b>	<b><u>-</u></b>	<b><u>983</u></b>
<b>FUND BALANCES</b>					
Nonspendable	2,050	239,599	15,500	-	307,399
Restricted	120	10,214	1,130	52,965	146,983
Committed	-	-	-	-	-
Assigned	-	-	-	-	-
Unassigned	-	-	-	-	-
<b>TOTAL FUND BALANCES</b>	<b><u>2,170</u></b>	<b><u>249,813</u></b>	<b><u>16,630</u></b>	<b><u>52,965</u></b>	<b><u>454,382</u></b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b><u>\$ 2,170</u></b>	<b><u>\$ 249,813</u></b>	<b><u>\$ 17,613</u></b>	<b><u>\$ 52,965</u></b>	<b><u>\$ 455,365</u></b>

See accompanying independent auditor's report and notes to financial statements.

CITY OF GARDINER, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 NONMAJOR PERMANENT FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2025

	Henrietta Johnson Fire Dept. Trust	Lucy Harriman Children's Fund	Christmas Dinner Fund	Gardiner Fire Department Fund
REVENUES				
Investment income	\$ 991	\$ 264	\$ 164	\$ 290
Other	-	-	-	-
TOTAL REVENUES	<u>991</u>	<u>264</u>	<u>164</u>	<u>290</u>
EXPENDITURES				
Unclassified	-	-	-	-
TOTAL EXPENDITURES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	<u>991</u>	<u>264</u>	<u>164</u>	<u>290</u>
FUND BALANCES - JULY 1, AS PREVIOUSLY REPORTED	84,652	20,555	12,452	22,041
FUND BALANCE CORRECTIONS	<u>(8,305)</u>	<u>(300)</u>	<u>-</u>	<u>-</u>
FUND BALANCES - JULY 1, AS RESTATED	<u>76,347</u>	<u>20,255</u>	<u>12,452</u>	<u>22,041</u>
FUND BALANCES - JUNE 30	<u>\$ 77,338</u>	<u>\$ 20,519</u>	<u>\$ 12,616</u>	<u>\$ 22,331</u>

CITY OF GARDINER, MAINE

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
 NONMAJOR PERMANENT FUNDS  
 FOR THE YEAR ENDED JUNE 30, 2025

	Cemetery Perpetual Care Fund	Isabel Harriman Fund	All Other Funds	Mt. Hope	Total
REVENUES					
Investment income	\$ 29	\$ 3,206	\$ 220	\$ 632	\$ 5,796
Other	-	-	-	52,333	52,333
TOTAL REVENUES	<u>29</u>	<u>3,206</u>	<u>220</u>	<u>52,965</u>	<u>58,129</u>
EXPENDITURES					
Unclassified	-	-	-	-	-
TOTAL EXPENDITURES	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
NET CHANGE IN FUND BALANCES	<u>29</u>	<u>3,206</u>	<u>220</u>	<u>52,965</u>	<u>58,129</u>
FUND BALANCES - JULY 1, AS PREVIOUSLY REPORTED	2,141	235,803	18,592	-	396,236
FUND BALANCE CORRECTIONS	-	10,804	(2,182)	-	17
FUND BALANCES - JULY 1, AS RESTATED	<u>2,141</u>	<u>246,607</u>	<u>16,410</u>	<u>-</u>	<u>396,253</u>
FUND BALANCES - JUNE 30	<u>\$ 2,170</u>	<u>\$ 249,813</u>	<u>\$ 16,630</u>	<u>\$ 52,965</u>	<u>\$ 454,382</u>

See accompanying independent auditor's report and notes to financial statements.

## General Capital Assets

General capital assets are those assets related to activities reported in the governmental funds. These assets are reported in the governmental activities' column of the government-wide statement of net position.

## CITY OF GARDINER, MAINE

## SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION

JUNE 30, 2025

	Land and Non-depreciable Assets	Buildings, Building Improvements	Furniture, Equipment and Vehicles	Infrastructure	Total
General Government	\$ 1,008,247	\$ 162,628	\$ 224,319	\$ -	\$ 1,395,194
Public safety	-	87,034	2,487,108	-	2,574,142
Public works	-	194,192	3,956,069	48,758,902	52,909,163
Community services	161,621	108,436	-	-	270,057
Ambulance	-	-	1,649,764	-	1,649,764
Wastewater	516,915	8,487,880	766,032	15,477,398	25,248,225
Total General Capital Assets	1,686,783	9,040,170	9,083,292	64,236,300	84,046,545
Less: Accumulated Depreciation	-	(4,323,957)	(6,785,816)	(44,895,588)	(56,005,361)
Net General Capital Assets	<u>\$ 1,686,783</u>	<u>\$ 4,716,213</u>	<u>\$ 2,297,476</u>	<u>\$ 19,340,712</u>	<u>\$ 28,041,184</u>

See accompanying independent auditor's report and notes to financial statements.

## CITY OF GARDINER, MAINE

SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY FUNCTION  
FOR THE YEAR ENDED JUNE 30, 2025

	General Capital Assets 7/1/24	Additions	Deletions	General Capital Assets 6/30/25
General Government	\$ 1,395,194	\$ -	\$ -	\$ 1,395,194
Public safety	2,509,329	64,813	-	2,574,142
Public works	52,576,439	332,724	-	52,909,163
Community services	108,436	161,621	-	270,057
Ambulance	1,429,613	683,429	(463,278)	1,649,764
Wastewater	25,112,978	135,247	-	25,248,225
Total General Capital Assets	83,131,989	1,377,834	(463,278)	84,046,545
Less: Accumulated Depreciation	(54,645,041)	(1,823,598)	463,278	(56,005,361)
Net General Capital Assets	<u>\$28,486,948</u>	<u>\$ (445,764)</u>	<u>\$ -</u>	<u>\$28,041,184</u>

See accompanying independent auditor's report and notes to financial statements.

## Federal Compliance

Federal compliance includes financial information and reports that are required in accordance with Government Auditing Standards and/or the Uniform Guidance in accordance with 2 CFR § 515. Such financial information and reports include:

- Schedule of Expenditures of Federal Awards
- Notes to Schedule of Expenditures of Federal Awards
- Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards
- Independent Auditor's Report on Compliance or Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance
- Schedule of Findings and Questioned Costs

CITY OF GARDINER, MAINE

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2025

Federal Grantor Pass-through Grantor Program or Cluster Title	Federal AL Number	Pass-through Grantor Number	Federal Expenditures	Expenditures to Subrecipients
U.S. Department of Agriculture Passed through State of Maine - Department of Agriculture:				
Urban and Community Forestry Program	10.675	23-DG-359	\$ 1,855	\$ -
Direct:				
Water and Waste Disposal Systems for Rural Communities Loan	10.760	N/A	135,247	-
Total U.S. Department of Agriculture			<u>137,102</u>	<u>-</u>
U.S. Department of Housing and Urban Development Passed through State of Maine - Department of Economic and Community Development:				
Community Development Block Grants/ State's Program and Non-Entitlement Grants in Hawaii	14.228	2024-CE Program	78,662	-
Community Development Block Grants/ State's Program and Non-Entitlement Grants in Hawaii	14.228	2019-SPMF	75,000	-
			<u>153,662</u>	<u>-</u>
Total U.S. Department of Housing and Urban Development			<u>153,662</u>	<u>-</u>
U.S. Department of Justice:				
Direct:				
Bulletproof Vest Partnership Program	16.607	N/A	2,115	-
Edward Byrne Memorial Justice Assistance Grant Program	16.738	N/A	956	-
Total U.S. Department of Justice			<u>3,071</u>	<u>-</u>
U.S. Department of Treasury: Passed through County of Kennebec:				
Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	192,184	-
Direct:				
Coronavirus State and Local Fiscal Recovery Funds	21.027	N/A	10,740	-
Total U.S. Department of Treasury			<u>202,924</u>	<u>-</u>
U.S. Department of Environmental Protection:				
Direct:				
Brownfields Multipurpose Assessment, Revolving Loan Fund and Cleanup Cooperative Agreements	66.818	N/A	128,429	-
Total U.S. Department of Environmental Protection			<u>128,429</u>	<u>-</u>
U.S. Department of Health and Human Services:				
Direct:				
Northern Border Regional Development	90.601	N/A	37,913	-
Total U.S. Department of Health and Human Services			<u>37,913</u>	<u>-</u>
U.S. Department of Homeland Security Passed through County of Kennebec:				
Non-Profit Security Program	97.008	N/A	6,000	-
Direct:				
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	N/A	108,175	-
Total U.S. Department of Homeland Security			<u>114,175</u>	<u>-</u>
TOTAL FEDERAL ASSISTANCE			<u>\$ 777,276</u>	<u>\$ -</u>

CITY OF GARDINER, MAINE

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2025

NOTE 1 - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Gardiner, Maine under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Gardiner, Maine, it is not intended to and does not present the financial position, changes in net position or cash flows of the City of Gardiner, Maine.

NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES

- Reporting Entity - The accompanying schedule includes all federal awards programs of City of Gardiner, Maine for the fiscal year ended June 30, 2025. The reporting entity is defined in Notes to Financial Statements.
- Basis of Presentation - The information in the accompanying Schedule of Expenditures of Federal Awards is presented in accordance with Uniform Guidance.
- Basis of Accounting - Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and/or OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- Indirect Cost Rate - The City of Gardiner, Maine has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City Council  
City of Gardiner  
Gardiner, Maine

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the City of Gardiner, Maine as of and for the year ended June 30, 2025 and the related notes to the financial statements, which collectively comprise the City of Gardiner, Maine's basic financial statements and have issued our report thereon dated February 4, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Gardiner, Maine's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Gardiner, Maine's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Gardiner, Maine's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the organization's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Gardiner, Maine's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. We noted certain other matters that we reported to management of the City of Gardiner, Maine in a separate letter dated February 4, 2026.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the organization's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*RHR Smith & Company*

Buxton, Maine  
February 4, 2026



Proven Expertise & Integrity

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM  
AND ON INTERNAL CONTROL OVER COMPLIANCE  
REQUIRED BY THE UNIFORM GUIDANCE

City Council  
City of Gardiner  
Gardiner, Maine

**Report on Compliance for Each Major Federal Program**

**Opinion on Each Major Federal Program**

We have audited the City of Gardiner's compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the City of Gardiner's major federal programs for the year ended June 30, 2025. The City of Gardiner's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City of Gardiner complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

**Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Gardiner and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City of Gardiner's compliance with the compliance requirements referred to above.

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## **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City of Gardiner's federal programs.

## **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City of Gardiner's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City of Gardiner's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City of Gardiner's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City of Gardiner's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City of Gardiner's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*RHR Smith & Company*

Buxton, Maine  
February 4, 2026

CITY OF GARDINER, MAINE

SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
JUNE 30, 2025

**Section I - Summary of Auditor's Results**

*Financial Statements*

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness(es) identified? yes no
- Significant deficiency(ies) identified? yes no
- Noncompliance material to financial statements noted? yes no

*Federal Awards*

Internal control over major programs:

- Material weakness(es) identified? yes no
- Significant deficiency(ies) identified? yes no

Type of auditor's report issued on compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported  
in accordance with 2 CFR section 200.516(a)? yes no

Identification of major programs:

<u>ALN Numbers</u>	<u>Name of Federal Program or Cluster</u>
21.027	SLFRF Alternate Compliance
97.036	Disaster Grants – Public Assistance

Dollar threshold used to distinguish between type A and B: \$750,000

Auditee qualified as low-risk auditee? yes no

**Section II - Financial Statement Findings**

None

**Section III - Findings and Questioned Costs for Federal Awards**

None